

BOARD MINUTES  
WISCONSIN BOARD OF VETERANS AFFAIRS  
Meeting of March 9, 2017  
Wisconsin Department of Veterans Affairs  
201 West Washington Avenue, Madison, WI 53707

**Board Members**

John Gaedke, Chair  
Larry Kutschma, Vice Chair  
Dan Bohlin, Secretary (excused)  
John Townsend  
Al Richards  
Cathy Gorst  
Kevin Nicholson  
Carl Krueger

**Others Present (not all inclusive)**

Elizabeth Benn, COVP Chair  
Rock Larson, Wood County CVSO

**WDVA Present**

Dan Zimmerman, Secretary  
**Tom Rhatican, Deputy Secretary**  
Kathy Marschman, Asst. Deputy Secretary  
Carla Vigue, Communications Director  
Randy Nitschke, Homes Administrator  
Ken Grant, Division of Veterans Services Administrator  
James Bond, Division of Veterans Benefits Administrator  
Chad Koplien, Chief Legal Counsel  
Mike Telzrow, Veterans Museum Director  
Chris Apfelbeck, I.T. Director  
Steve Errthum, Bureau of Fiscal Services Director  
Mike Ayers, Bureau of Programs and Services Director  
Josh Heine, Executive Staff Assistant

1. Call to order and roll call

A moment of silence was observed for POWs, fallen comrades, and all others whose job is to serve and protect. The meeting of the Board of Veterans Affairs was called to order by the Chair. Roll was taken and a quorum was present.

2. Pledge of Allegiance

The pledge of Allegiance was recited

3. Certification of notice of meeting

Proper notification of the meeting occurred.

4. Board action on minutes from October 20, 2016 meeting

It was moved, seconded, and carried unanimously on a voice vote to approve the minutes from the meeting held on October 20, 2016.

5. Welcome New WDVA Leadership Team

WDVA Leadership made introductions to the Board.

6. Secretary's Comments

WDVA Secretary Zimmerman addressed the Board.

7. Election of Officers

- Motion to nominate Larry Kutschma as the new Chair was seconded and carried by a voice vote.
- Motion to nominate Kevin Nicholson as the new Vice Chair was seconded and carried by a voice vote.
- Motion to nominate Dan Bohlin as the Secretary was seconded and carried by a voice vote.

8. Open Records Training

Chad Koplien, Chief Legal Counsel addressed the counsel and provided an Open Records Training Power Point.

9. King Updates

- Secretary Zimmerman addressed the board and provided an update on the Wisconsin Veterans Home at King.
- Randy Nitschke addressed the Board and provided an update on the Wisconsin Veterans Home at King.
- Kevin Nicholson requested a report on the decreased Star Rating at the Wisconsin Veterans Home at King.

10. Board Members Report by District.

Mr. Kutschma reports District one VFW post 121 Milwaukee Medal of Honor bussing 15 disabled veterans every first Friday from the Zablocki VA Hospital to a Fish Fry. He thanks James Bond and Chair Gaedke for the privilege of serving on the two committees for the grants for nonprofits that serve Veterans and their families and the Entrepreneurship Grants.

Mr. Krueger Reports District four Milwaukee County provides \$40,000 to assist veterans in emergency situations.

Mr. Townsend Reports District six has a organization called salute the troops who is a nonprofit who started a project called Warrior House which is a home that is leased for Homeless Veterans. Mr. Townsend brought up the declining membership in Veterans Service Organizations which is causing a financial hardship for the organizations.

12. Future Meetings

Chair relays that the next Board meeting will tentatively take place on June 7, 2017 at the Veterans Home in Chippewa Falls.

13. Public Comment



Union Grove member shared that the care he receives at the Wisconsin Veterans Home at Union Grove is excellent. He praised the Commandant and all of her team members for the work they do.

14. Adjournment

A motion was made, seconded and carried on a voice vote to adjourn the meeting.

John Gaedke  
Chair

ATTACHMENTS:

1. Veteran Outreach and Recovery Program Fact Sheet
2. Open Records Training Power Point (PDF Format)
3. Legislation: Assembly Bill 62- *Wisconsin Retirement System – Credit for Military Service*
4. 2017-2019 Capital Budget *Agency Requests and Governor's Recommendations*
5. Governor's Budget Recommendations
6. Veterans Homes Rate Structure
7. DAV Transportation Handout
8. State Programs for Veterans Handout

**Focus on Success.**

Outreach and Recovery Specialists work with veterans and former service members enrolled in the program to support their health, home, purpose, and community.

This support includes:

**Health** - Assistance in overcoming and managing disease and symptoms and making choices that support physical and emotional well-being.

**Home** - Assistance in having a stable and safe place to live.

**Purpose** - Assistance in conducting meaningful daily activities, such as a job, family caretaking, or creative endeavors, and the independence, income, and resources to participate in society.

**Community** - Assistance in building relationships and social networks that provide support, friendship, love, and hope.

**Veterans Outreach and Recovery Program**

VORP is a federally funded project of the State of Wisconsin.



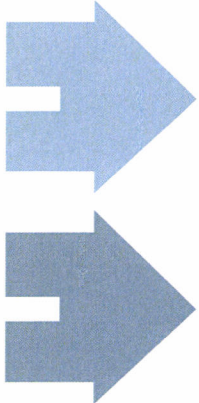
Wisconsin  
Department of Health Services



For more information, scan this code:



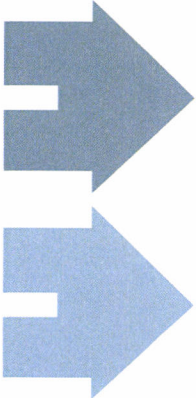
P-01133 (01/2016)



Veterans Outreach and Recovery Program  
(VORP)

**Support for  
Homeless  
Veterans with  
Behavioral  
Health Needs**

Wisconsin Department of Health Services  
Wisconsin Department of Veterans Affairs





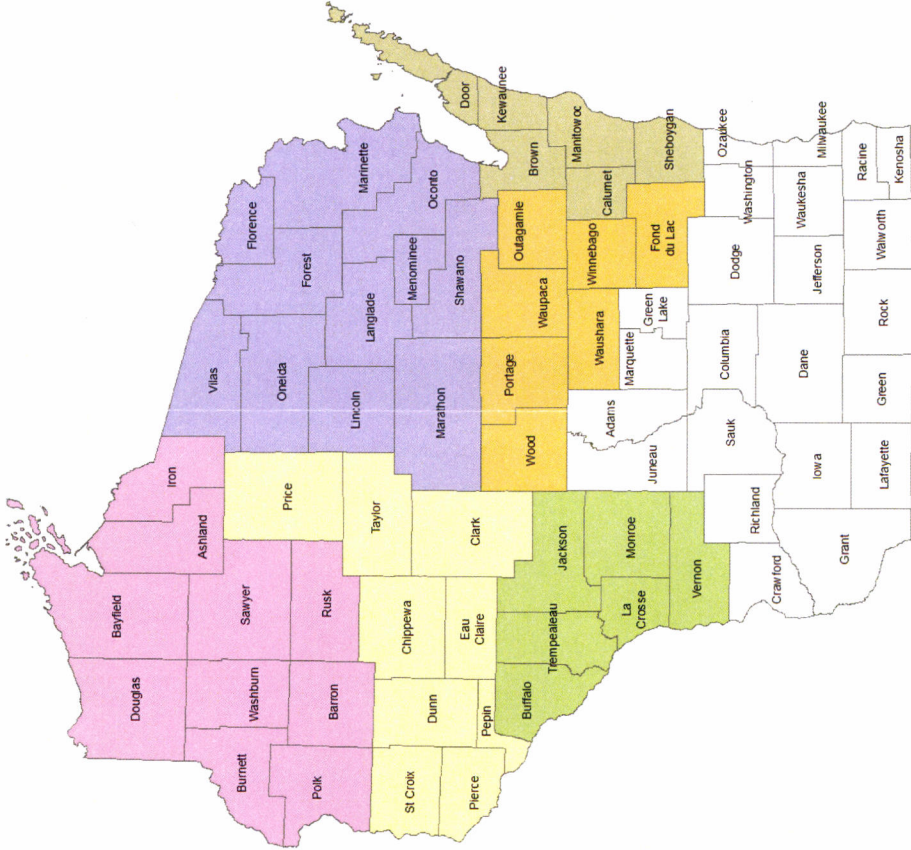
# Veterans Outreach and Recovery Program

**Recovery is Possible.**  
Recovery from mental health and substance use concerns is a process. The Veterans Outreach and Recovery Program (VORP) is designed to help veterans and former service members start this journey.

**Who is Eligible?**  
Assistance is available to homeless veterans and former service members regardless of discharge status who have a mental health and/or substance use concern. Veterans or former service members with these conditions at-risk for homelessness may also qualify. The enrollment process includes a screening for needs.

**Support is Available.**  
Program staff work with mental health and substance use services professionals to provide behavioral health support services needed to address mental health or substance use and to place veterans on a path to obtain stable housing.

# Available in 49 Counties



To learn more, contact an Outreach and Recovery Specialist:

Region I	-	(715) 558-2557
Region II	-	(715) 401-4821
Region III	-	(920) 246-7277
Region IV	-	(608) 381-0907
Region V	-	(608) 881-9116
Region VI	-	(608) 381-1525

**FACT SHEET**  
**Wisconsin Veteran Outreach and Recovery Program (VORP)**  
(As of 3/1/17)

VORP is a \$2.4 million dollar, three year federal grant program from the Substance Abuse and Mental Health Services Administration (SAMHSA). Two grants were awarded to the Wisconsin Department of Health Services and passed on to the Wisconsin Department of Veterans Affairs to execute the program.

Wisconsin VORP is a comprehensive, coordinated outreach, treatment and recovery support program for veterans who are homeless, chronic homeless or at risk of homeless and have a behavioral health disorder. VORP will support the existing treatment and homeless programs and provide services in the 49 counties of northern and central Wisconsin.

This program employs six Outreach and Recovery Specialists (ORSs) who work as case-managers in six different regions of the state where veterans have difficulties accessing adequate housing and treatment services. The ORSs work with key local contacts including county homeless programs, behavioral health services, veteran organizations, and housing services to help provide the appropriate recovery supports so that veterans are successful in reaching their goals. The ORSs use the evidence-based Motivational Interviewing method to work with the veterans to ensure that they have stable housing, connect them to proper treatment, and follow-up to ensure that the treatment is continual and effective. Other program staff includes a Clinical Coordinator, Program Manager, Administrative Support Specialist and a SSI/SSDI Outreach, Access and Recovery (SOAR) Specialist.

In addition to providing mental health and substance abuse assistance this program also refers veterans to other wrap around services which include; applying for SSI-SSDI, employment, housing, food and other needed services.

Program eligibility: Having served in the US military which includes Guard/Reserve.

From the fall of 2014 through February 2017, over 500 veterans have been contacted and provided various wrap-around services with over 300 veterans enrolling into the program. The 3<sup>rd</sup> year of the grant began in October 2016 and the program has already surpassed all expected goals regarding enrollment of veterans in VORP.

**Goals**

- Establish partnerships with mental health and AODA providers in regions.
- Work with local shelters and others to find temporary, transitional and permanent housing.
- Establish a network that makes treatment options more accessible to rural veterans.
- Identify homeless veterans and define gaps in treatment.
- Provide information on housing and behavioral health treatment services to all homeless veterans contacted.
- Ensure that 90% of the enrollee target population is connected to either housing or behavioral health services at follow-up.
- Provide ongoing case management to a veteran client for the life of the grant.
- Provide transportation to connect the veteran to proper treatment and follow up to ensure that the treatment is continual and effective.
- When appropriate connect veterans to established veteran employment services.

### Success stories of veterans receiving VORP assistance: (others available)

- 33 year old, 100% service connected, OEF/OIF suicidal veteran checked himself into a hospital and later was moved temporarily to the county mental health center. Veteran desired to go to a USDVA medical center for in-patient treatment. Medical center refused to pay transportation costs. Veteran enrolled in VORP and the \$2,500 transportation cost was paid by this program.
- 56 year old Army Veteran was living in a motel, no job, little income, struggling with alcohol abuse. Enrolled veteran in VORP and referred him to a 28 day in-patient Substance Abuse Treatment Program. Upon completion of treatment, veteran went into the Veterans Housing & Recovery Program (transitional housing program) in Chippewa Falls. He is currently stable in temporary housing and veteran is now working with DWD Veterans employment program to find employment.
- 28 year old National Guard Iraqi Freedom veteran and wife living in a shelter. Veteran suffers from PTSD. He was referred to our SOAR representative and is waiting to hear about his approval for social security disability. Veteran was also referred to a private health clinic where he will now receive his mental health counseling. Veteran was referred to income based housing and he and his wife are now stably housed in their own apartment. VORP staff also referred the veteran's wife to a staffing agency for employment where she is now working part-time.
- 39 year old Army Veteran who was homeless, living in his truck in the Wal-Mart parking lot. Veteran was deployed to Iraq and suffers from PTSD. We were able to obtain funding to move the veteran into a motel until stable housing could be established. Veteran is currently stable in the Veterans Housing & Recovery Program and receives counseling from the local USDVA Clinic for his PTSD. Through the DWD Veterans Employment Program the veteran obtained employment in a management position for an IT company.
- Veteran is an Iraq veteran who lost his job and his home. He was currently living in a camper with his wife and 2 children in a campground. He was enrolled in VORP and given referrals to the DWD Veterans Employment Program where he obtained a job making \$17.00 an hour. With the help of the WHEAP Veterans Pilot Housing Program he and his family were recently housed in a 4 bedroom house.
- 46 year old, Marine Veteran who was homeless enrolled in the VORP Program. He suffers from Tuberculosis and various psychiatric conditions. He was going through a tumultuous divorce with 3 children involved that he has not been able to see due to being homeless and not receiving treatment for his mental health conditions. Through our program he now receives weekly counseling, psychiatric care for management of medications established, affordable housing was secured and the Red Cross assisted with the security deposit and first month's rent. This has now opened the door for this veteran to now begin to visit with his children. The vet is now experiencing stability and success.

### Contact person:

Lori Kirchgatter, VORP Program Manager, WDVA

[Lori.Kirchgatter@dva.wisconsin.gov](mailto:Lori.Kirchgatter@dva.wisconsin.gov) o: 608.266.3574 c: 608.957.5135





Wisconsin Department of Veterans Affairs

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## VORP Statistics

(As of 2/28/17)

VORP - HMIS	
Year 1	
Contacts	54
Enrolled in VORP	18
Year 2	
Contacts	339
Enrolled in VORP	204
Year 3 (ends Sep 30, 17)	
Contacts	128
Enrolled in VORP	94
Total	
Contacts	521
Enrolled in VORP	316

Employment Services	
Referred to Employment	129
Obtained Employment	66

SOAR	
Non-VORP Referrals	24
VORP Referrals	68
VORP Enrolled in SOAR	32

VORP Referrals to other agencies for Enrollees - 02/28/17							
Need Type	Region I Rose	Region II Sarah	Region III Vacant	Region IV Cal	Region V Jerry	Region VI Karla	Totals
Case/Care Management	1	26	21	41	3	1	93
Educational Programs	1	2	6	5	0	0	14
Employment	9	17	78	19	16	14	153
Food	0	12	128	3	0	0	143
Health Care	0	8	60	13	1	2	84
Housing/Shelter/Hotels/Motels	43	45	85	40	51	54	318
Legal Services	0	10	7	0	0	0	17
Mental Health Assessment and Treatment	1	28	77	16	2	11	135
Money Management	0	2	23	1	0	0	26
Outreach Programs	2	4	36	3	1	3	49
Social Development/Enrichment/Mentorship	0	2	43	6	0	0	51
Social Security Disability Insurance	9	11	16	16	6	1	59
Substance Use Disorder Intervention Programs	2	4	25	8	2	8	49
Transportation	11	3	72	11	1	1	99
Totals	79	174	677	182	83	95	1290

\*Includes duplicate clients. For example a person may be referred to 3 employment agencies and will show in report 3 times.

\*\*Canceled referrals not included

VORP Services we provide for Enrollees - 02/28/17							
Need Type	Region I Rose	Region II Sarah	Region III Vacant	Region IV Cal	Region V Jerry	Region VI Karla	Totals
Case/Care Management	175	170	69	204	330	62	1010
Food - we provide	0	5	3	3	0	0	11
Mental Health Assessments	2	9	6	1	12	1	31
Mental Health and AODA Inpatient/Outpatient	2	0	2	5	4	5	18
Transportation	13	10	16	41	82	1	163
Totals	192	194	96	254	428	69	1233

\*Includes duplicate clients. For example a person receives case management services monthly and thus shows multiple times.



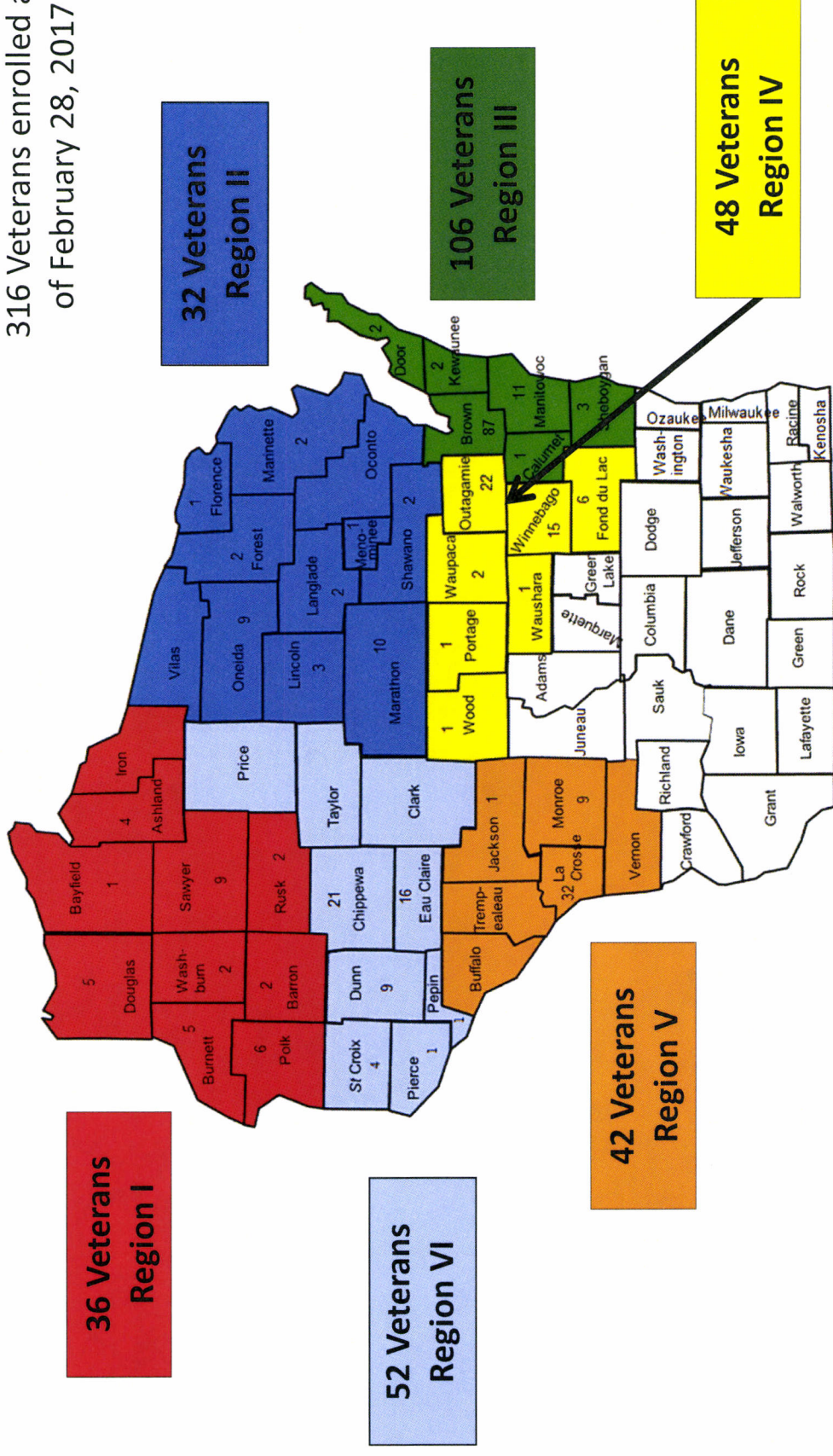


Wisconsin Department of Veterans Affairs

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# VORP – Veterans Enrolled by Region/County

316 Veterans enrolled as  
of February 28, 2017



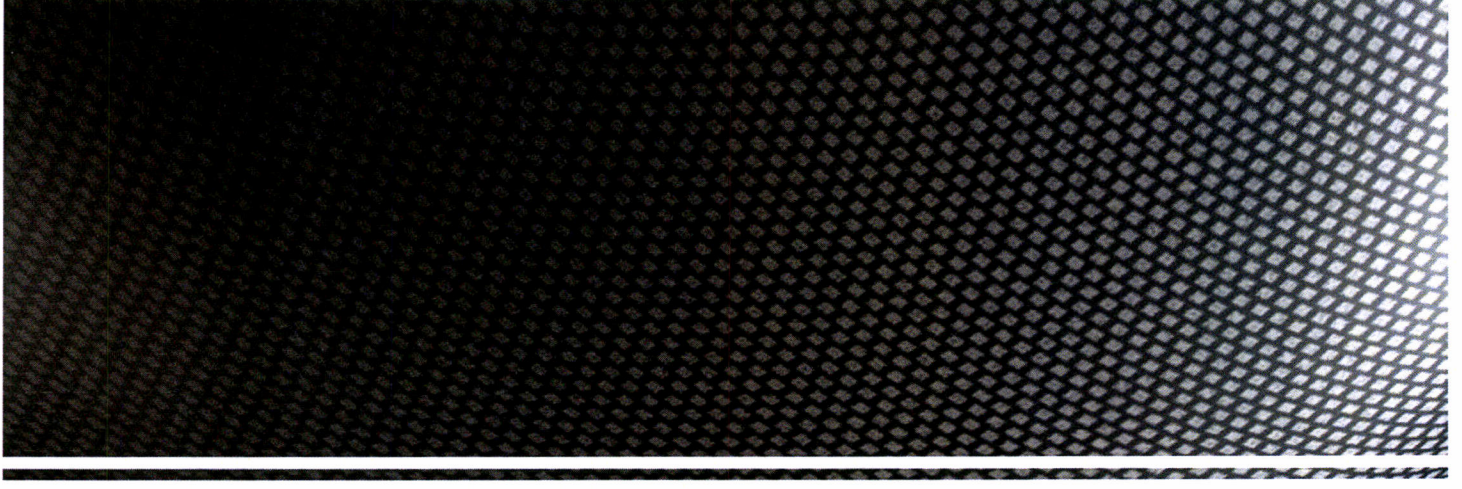




# Wisconsin Public Records Law

## Basics for State Employees

Presented by Wisconsin Department of Administration



# Public Records (Sunshine) Laws

“Open records and open meetings laws ... are first and foremost a powerful tool for everyday people to keep track of what their government is up to ... The right of the people to monitor the people's business is one of the core principles of democracy.”

*-Wisconsin Supreme Court*



Every record is presumed available to the public.

Denial is limited to exceptional cases.



# Your Public Records Responsibilities

1. Recognize when you have a public record.
2. Understand what is **not** a public record.
3. Understand how to properly retain public records.
4. Recognize a public records request and handle the request appropriately.
5. Know where to go for help.



# Public Records Responsibility 1

Recognize when you have a public record.

Why is this important?

- Public records are property of the state .
- The law requires us to keep public records and make them available to the public.





# What Is a Public Record?

Anything paper or electronic with information about government business, with a few exceptions

Public records can be paper or electronic.

Examples of electronic public records:

- Emails
- Videos
- Audio files
- Database content
- Instant messages



# Record Location

The location of the record does not matter!

Emails, text messages, or files about government business on your personal device are public records. You must keep them and turn them over upon request.





# Public Records Responsibility 2

Understand what is not a public record.



# What Is Not a Public Record?

The definition of *public record* does **not** include:

- Duplicate copies of materials. The original must be somewhere else *in your agency*. If not, the duplicate is a record and you must keep it.
- Materials that are purely personal property and have no relation to state business.
- Reference materials.
  - Phone books
  - Dictionaries
  - Vendor catalogs
- Notices or invitations that were not solicited, such as spam, junk mail, and most listservs.





# What Is Not a Public Record?, Continued

The definition of *public record* does **not** include:

- Notes. Personal notes are not records if you use them only to refresh your memory and do not share them with others.
- Drafts or working papers without substantive comments, rough notes, or calculations. You must retain some drafts.

Check with your legal counsel if you are unsure.



# Public Records Responsibility 3

When you have a public record, understand how to properly retain it.

- If it **is** a public record, follow your agency's record retention schedule.
- Check with your agency's records officer(s) or records coordinator(s) to learn:
  - How long to keep records.
  - Where to send records when time expires.
- Before you get rid of a record, make sure there are no pending records requests, audits, or lawsuits that require you to hold on to it.





# Key Points

Key points to remember:

- Don't delete emails or any other records unless you know that you don't need to keep them.
- Organize hard copy documents so you know where to find them if a member of the public requests them.
- Know how long you are required to keep your records and what to do with them when that time is up.



## Key Points, Continued

- Keep all your emails in a place where someone can search them when requests come in.
- Manage your own emails. Don't rely on disaster recovery backup systems. If you run out of storage in your mailbox, ask your agency's help desk for assistance with .pst files or similar solutions.
- Text messages on your personal cell phone are public records if they pertain to government business.
- Emails in your personal email are public records if they pertain to government business.





# Public Records Responsibility 4

Recognize a public records request and handle the request appropriately.

A public records request:

- Is any request for government records.
- Does not require magic words or precise format.
- Can be submitted by email, by letter, by phone, in person, or by any other method.
- Can be written or verbal.
- Does not need to identify the requestor or the purpose of the request.



# Public Record Request or Not?

Yes: “All emails to or from Jane Smith in August 2016 regarding the ABC construction project”

No: “Why did the state initiate the ABC construction project and when is the project expected to be complete?”





# Records Custodian Responsibilities

1. Locate all records in the agency.
2. Review and remove information that is confidential under the law.
3. Provide the requester with regular status updates.
4. Respond as soon as practicable and without delay!



# Public Records Responsibility 5

You're not in this alone! Know where to go for help.

## Resources:

- Records custodian
- Records officer and records coordinators
- Agency legal counsel
- Agency public records notice
- Agency policies or manuals

- [The Wisconsin Department of Justice's Wisconsin Public Records Law Compliance Guide](#)





# Assessment Introduction



## Question 1: Multiple Answer

Which of the following meet the definition of a public record?

- a. Personal notes that you take in a meeting and do not share with anyone else
- b. Junk mail brochure inviting you to a seminar
- c. Email from your supervisor asking a question regarding a particular project you are working on together
- d. The dictionary you keep on your desk





## Question 2: Multiple Choice

If you have a public record, how long do you need to keep it?

- a. Until you run out of room in your office
- b. As long as required by the applicable retention schedule
- c. Forever
- d. Six years



## Question 3: Multiple Choice

How soon does your agency have to respond to a public records request?

- a. Within five days
- b. Immediately
- c. Once a staff member can get to it after completing all of her or his other responsibilities
- d. As soon as practicable and without delay





## Question 4: Yes or No

Must a person who wishes to submit a public records request put the request in writing?

- a. Yes
- b. No



## Question 5: True or False

Text messages and emails on your personal devices that discuss government business are public records.

- a. True
- b. False



# Results





# Congratulations!

This completes the Wisconsin  
Public Records Law Basics for  
State Employees module.







## 2017 ASSEMBLY BILL 62

February 8, 2017 - Introduced by Representatives HEBL, ANDERSON, BERCEAU, BOWEN, BROSTOFF, DOYLE, GENRICH, GOYKE, HESSELBEIN, KOLSTE, MEYERS, OHNSTAD, RIEMER, SARGENT, SHANKLAND, SINICKI, SPREITZER, STUCK, SUBECK, C. TAYLOR, TITTL, VRUWINK, WACHS, ZAMARRIPA, ZEPNICK and FIELDS, cosponsored by Senators HANSEN, BEWLEY, CARPENTER, ERPENBACH, JOHNSON, C. LARSON, MILLER, RINGHAND, L. TAYLOR and WIRCH. Referred to Committee on Veterans and Military Affairs.

1     **AN ACT** *to repeal* 40.02 (15) (c) 1. and 40.02 (15) (c) 5.; *to amend* 40.02 (15) (a)  
2             3. and 40.02 (15) (c) 4.; and *to create* 40.02 (15) (c) 1g. and 40.02 (15) (c) 1r. of  
3             the statutes; **relating to:** creditable military service under the Wisconsin  
4             Retirement System.

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### ***Analysis by the Legislative Reference Bureau***

This bill modifies the conditions under which a Wisconsin Retirement System (WRS) participant may receive creditable service under the WRS for military service.

Under current law, a participating employee under the WRS may receive one year of creditable service under the WRS for each year of military service, up to a maximum of four years of military service credit, at the time of retirement in either of the following ways:

1. If the participant left employment covered under the WRS to enter military service and returned to the same employer within 180 days after being discharged, the participant may receive one year of military service credit for each year of military service.

2. If the participant's military service was performed before 1974, the participant may receive up to one, two, three, or four years of military service credit if the participant has at least five, ten, fifteen, or twenty years, respectively, of creditable service (not counting previously granted military service credit).

This bill provides that a participating employee in the WRS who terminates covered service on or after the effective date of the bill may receive creditable military

**ASSEMBLY BILL 62**

service under item 2. for active military service served at any time, not just before 1974.

In addition, the bill provides that, for the purposes of item 2., the participant may receive military service credits under the WRS for military service that is also used for the purpose of establishing entitlement to a retirement benefit that is paid by the federal government.

Finally, the bill provides that for the purpose of item 1. the participant need not return to employment with the same WRS employer, but may return to employment with any WRS employer.

Because this bill relates to public employee retirement or pensions, it may be referred to the Joint Survey Committee on Retirement Systems for a report to be printed as an appendix to the bill.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

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***The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:***

1       **SECTION 1.** 40.02 (15) (a) 3. of the statutes is amended to read:

2       40.02 (15) (a) 3. The participant returns to the employment of ~~the employer~~  
3 ~~whose employment the participant left to enter the U.S. armed forces~~ any  
4 participating employer within 180 days of release or discharge from the armed  
5 forces, or within 180 days of release from hospitalization because of injury or sickness  
6 resulting from service in the armed forces;

7       **SECTION 2.** 40.02 (15) (c) 1. of the statutes is repealed.

8       **SECTION 3.** 40.02 (15) (c) 1g. of the statutes is created to read:

9       40.02 (15) (c) 1g. For a participant who terminates creditable service on or after  
10 January 1, 1982, but before the effective date of this subdivision .... [LRB inserts  
11 date], this paragraph applies only to active military service prior to January 1, 1974.

12       **SECTION 4.** 40.02 (15) (c) 1r. of the statutes is created to read:



# ASSEMBLY BILL 62

40.02 (15) (c) 1r. For a participant who terminates creditable service on or after the effective date of this subdivision .... [LRB inserts date], this paragraph applies to active military service served at any time.

**SECTION 5.** 40.02 (15) (c) 4. of the statutes is amended to read:

40.02 (15) (c) 4. ~~This~~ If the participant makes an election under s. 40.30 (2), this  
paragraph does not apply to any active service used for the purpose of establishing  
entitlement to, or the amount of, any benefit, other than a disability benefit, to be  
paid by any federal retirement program except OASDHI and the retired pay for  
nonregular military service program under 10 USC 1331 to 1337 or, if the participant  
makes an election under s. 40.30 (2), by any retirement system specified in s. 40.30  
(2) other than the Wisconsin retirement system Retirement System.

**SECTION 6.** 40.02 (15) (c) 5. of the statutes is repealed.

## SECTION 7. Initial applicability.

(1) This act first applies to participating employees under the Wisconsin Retirement System who terminate covered employment on the effective date of this subsection.

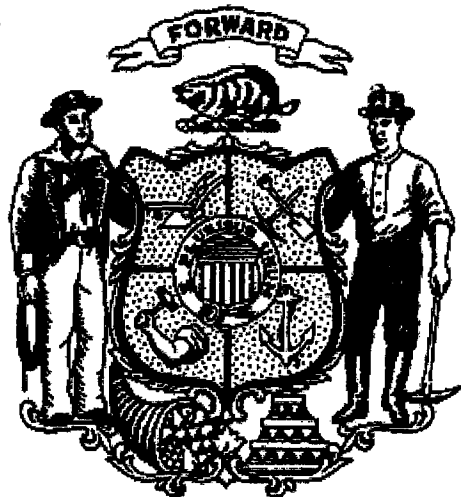
**(END)**

2017-2019

STATE OF WISCONSIN

CAPITAL BUDGET

# **AGENCY REQUESTS AND GOVERNOR'S RECOMMENDATIONS**



A Report to the State of Wisconsin Building Commission

Governor Scott Walker, Chair



## CAPITAL BUDGET SUMMARY AND REFERENCE

### ACRONYMS – FUND SOURCES AND VARIOUS TERMS

#### Fund Sources

BTF	Building Trust Funds
CON SEGB	Conservation Segregated Borrowing (DNR)
ENV SEGB	Environmental Segregated Borrowing (DNR)
EX-	Existing/Residual bonding such as EX-GFSB or EX-PRSB
FED	Federal Funds
GFSB	General Fund Supported Borrowing
GIFTS/GRANTS	Gifts and Grants
GPR	General Purpose Revenue
PR-CASH	Program Revenue Cash
PRSB	Program Revenue Supported Borrowing
SEGRB	Segregated Revenue Supported Borrowing (DOT)
STWD	Stewardship Borrowing

#### Various Terms

ADA	Americans with Disabilities Act
A/E	Architect/Engineer
Construction Cost	Excludes movable equipment and soft costs
FY	Fiscal Year
FTE	Full Time Equivalent (employees)
GSF	Gross Square Feet
HSU	Health Services Unit
HVAC	Heating, Ventilating, and Air Conditioning
Project Cost	Construction costs, equipment, special allocations, and soft costs
SBC	State Building Commission
SF	Square Feet
Soft Costs	Design, supervision, and contingency costs
Proposed Schedule	Estimated schedule used for budgeting purposes only

DEPARTMENT OF VETERANS AFFAIRS

<u>Major Project Requests</u>	<u>Amount Requested</u>	<u>Governor's Recommendation</u>
1. King – Water Improvements	\$2,382,000 TOTAL \$833,700 GFSB \$1,548,300 PRSB	\$2,382,000 TOTAL \$833,700 GFSB \$1,548,300 EX-PRSB
2. King – Electrical Substation Replacement	\$2,996,000 TOTAL \$1,048,600 GFSB \$1,947,400 PRSB	\$2,996,000 TOTAL \$1,048,600 GFSB \$1,947,400 EX-PRSB
3. King – Food Service System Upgrades	\$7,001,000 TOTAL \$2,450,350 GFSB \$4,550,650 PRSB	\$7,001,000 TOTAL \$2,450,300 GFSB \$4,550,700 PRSB
4. Madison – New Skilled Nursing Facility	\$30,835,000 TOTAL \$10,792,250 GFSB \$20,042,750 PRSB	\$0
5. Union Grove – Southern Wisconsin Veterans Memorial Cemetery Administration Building Expansion & Fire Protection	\$2,219,000 GFSB	\$0
6. Union Grove – Southern Wisconsin Veterans Memorial Cemetery Headstone Realignment	\$3,731,000 TOTAL \$3,444,500 FED \$286,500 PR-CASH	\$3,731,000 TOTAL \$3,444,500 FED \$286,500 PR-CASH
7. King – Central Wisconsin Veterans Memorial Cemetery Crypts, Irrigation and Flag Plaza	\$1,833,500 TOTAL \$1,701,300 FED \$132,200 PR-CASH	\$1,833,500 TOTAL \$1,701,300 FED \$132,200 PR-CASH
Total Amounts	Requested: \$50,997,500	Recommended: \$17,943,500

SUMMARY OF FUNDS

	\$17,343,900 GFSB	\$4,332,600 GFSB
	\$28,089,100 PRSB	\$4,550,700 PRSB
	\$0 EX-PRSB	\$3,495,700 EX-PRSB
	\$5,145,800 FED	\$5,145,800 FED
	\$418,700 PR-CASH	\$418,700 PR-CASH
Total Funds	Requested: \$50,997,500	Recommended: \$17,943,500

## KING – WATER IMPROVEMENTS

DEPARTMENT OF VETERANS AFFAIRS  
WISCONSIN VETERANS HOME AT KING  
KING – WAUPACA COUNTY  
AGENCY PRIORITY #1

Request: \$2,382,000 TOTAL  
\$833,700 GFSB  
\$1,548,300 PRSB  
2017-2019

**Recommendation: \$2,382,000 TOTAL**  
**\$833,700 GFSB**  
**\$1,548,300 EX-PRSB**  
**2017-2019**

### PROJECT REQUEST:

The DVA requests enumeration of \$2,832,000 (\$833,700 GFSB and \$1,548,300 PRSB) to provide Water Improvements to the Wisconsin Veterans Home at King.

### GOVERNOR'S RECOMMENDATION:

**Approve the request to enumerate the project but fund the PRSB with residual bonding.**

### PROJECT DESCRIPTION:

This request would provide City of Waupaca water to the Wisconsin Veterans Home at King (Home). The new water main would connect to the City's existing water main system at both CTH QQ and Otter Drive, northeast of the King campus. The project would install approximately 7,450 feet of 12-inch DIP water main, 280 feet of 8-inch DIP water main, hydrant assemblies and a meter vault ahead of the connection to the King Home's water distribution system. The city water system would be tied to the King Home's distribution system.

Since the project was requested, DOA conducted a study on behalf of DVA to identify options for water improvements at the Home. As a result of this study, it was determined that the connection to the City of Waupaca water system would be cost prohibitive and modifying the existing water system would address the issues. This option would modify the well equipment and the well water treatment and filtering system to improve water quality and system maintainability. The option would also modify the water distribution system to disconnect areas where the water system is no longer in use (buildings have been removed or are no longer occupied) as well as modify plumbing equipment and piping within buildings to improve performance and maintainability.

### PROJECT JUSTIFICATION:

Water from the City of Waupaca is being explored to ensure the cleanest water is supplied to the King Home. Currently well water is pumped from the Home's wells. As a result of a study conducted after this project request was submitted, it was determined that modifying the existing water system would address the water issues at the Home in a more cost effective manner.

The average daily water needs of the Home is approximately 150,000 gallons. The Home has its own laundry facility which processes linens and personal clothing for 721 members. The facility also prepares food for the 721 members at King and 198 members at Union Grove, seven days a week. Water is also consumed during the daily activities of bathing/showering and member care. The chilled water system at the heating plant consumes water during the cooling



season from April through October. The boilers consume water year round, although the heating load decreases from April through October.

- SBC OPTIONS:**
  1. Approve the recommendation to enumerate the project but fund PRSB with residual bonding.
  2. Deny the recommendation (defer the request).

PROPOSED SCHEDULE:

A/E Selection:	Feb 2019
Design Report:	Dec 2019
Bid Date:	Jul 2020
Start Construction:	Sep 2020
Substantial Completion:	Dec 2022
Final Completion:	Feb 2023

CAPITAL BUDGET REQUEST:

Construction:	\$1,783,000
Design:	\$232,000
DFD Fee:	\$77,000
Contingency:	\$143,000
Other Fees:	\$147,000
TOTAL:	<u>\$2,382,000</u>

OPERATING BUDGET IMPACT: Operating budget impact will be confirmed during the design of this project.

**KING – ELECTRICAL SUBSTATION REPLACEMENT**

DEPARTMENT OF VETERANS AFFAIRS	Request: \$2,996,000 TOTAL
WISCONSIN VETERANS HOME AT KING	\$1,048,600 GFSB
KING – WAUPACA COUNTY	\$1,947,400 PRSB
AGENCY PRIORITY #2	2017-2019

**Recommendation: \$2,996,000 TOTAL**  
**\$1,048,600 GFSB**  
**\$1,947,400 EX-PRSB**  
**2017-2019**

**PROJECT REQUEST:**  
The DVA requests enumeration of \$2,996,000 (\$1,048,600 GFSB and \$1,947,400 PRSB) to separate the King campus from the centralized electrical substation and replace it with independent transformers for each building.

**GOVERNOR’S RECOMMENDATION:**  
  
**Approve the request to enumerate the project but fund the PRSB with residual bonding.**

**PROJECT DESCRIPTION:**  
  
This project would disconnect the campus buildings from the current substation distribution system and connect them to utility-owned electric services. Each building will have a separate transformer provided by Wisconsin Public Service, the King electrical utility. Temporary generators will be provided to operate buildings during the construction project. The project will also demolish the existing substation, dispose of equipment, and restore the area.

**PROJECT JUSTIFICATION:**  
  
The current substation building houses five main 4,160 volt switches and has been experiencing failures in the roof and wall system allowing moisture to enter this facility. The electrical systems are beyond their normal life expectancy and need to be replaced or removed to guarantee continued operations and to maintain safe operations.  
  
Currently, all the underground lines from the substation to the various buildings are owned and operated by the Agency. Any issues with these cables are the responsibility of the King Home and their staff. Moreover, if there were an accident or incident that affected the substation, the whole campus could be without power. Many of the switches within the substation are outdated, with difficulty finding replacement parts or units.  
  
The WDVA will submit a grant application to the USDVA State Homes Construction Grant Program to fund 65% of the project. PRSB will be replaced with grant funds when awarded. GFSB is being requested for the state match because of the inability of the Homes' PR to fund this level of bonding.

- SBC OPTIONS:**

  - 1. Approve the recommendation to enumerate the project but fund PRSB with residual bonding.**
  2. Deny the recommendation (defer the request).

PROPOSED SCHEDULE:

A/E Selection:	Feb 2018
Design Report:	Dec 2018
Bid Date:	Sep 2019
Start Construction:	Dec 2019
Substantial Completion:	Dec 2020
Final Completion:	Dec 2021

CAPITAL BUDGET REQUEST:

Construction:	\$2,341,000
Design:	\$234,000
DFD Fee:	\$101,000
Contingency:	\$187,000
Other Fees:	\$133,000
TOTAL:	<hr/> \$2,996,000

OPERATING BUDGET IMPACT: None.



## KING – FOOD SERVICE SYSTEM UPGRADES

DEPARTMENT OF VETERANS AFFAIRS  
WISCONSIN VETERANS HOME AT KING  
KING – WAUPACA COUNTY  
AGENCY PRIORITY #3

Request: \$7,001,000 TOTAL  
\$2,450,350 GFSB  
\$4,550,650 PRSB  
2017-2019

**Recommendation: \$7,001,000 TOTAL**  
**\$2,450,300 GFSB**  
**\$4,550,700 PRSB**  
**2017-2019**

### PROJECT REQUEST:

The DVA requests enumeration of \$7,001,000 (\$2,450,350 GFSB and \$4,550,650 PRSB; PRSB will be replaced with FED upon award of a grant from the United States Department of Veterans Affairs State Homes Construction Grant Program) to upgrade the food service system on the Wisconsin Veterans Home at King.

### GOVERNOR'S RECOMMENDATION:

**Approve the request.**

### PROJECT DESCRIPTION:

This project would purchase and install new cooking and meal delivery equipment. A new dishwasher will be included and the demolition of the existing cart wash, which will be replaced with a manual steam wash area. Also included will be flooring repair and replacement, and repainting of all walls throughout food service. A remodel and redesign of the unit dietary kitchens, along with updating the equipment and more refrigerator space in all of the nursing buildings, will also be included. The project will also include the removal, demolition and/or disposal of equipment to be replaced. New food service delivery will require new equipment in each of the dining rooms and the units where members dine. New serving equipment will also be included.

The unit kitchens in the four skilled nursing facilities will require HVAC, plumbing, electrical, fire detection and suppression, and some general construction work. Construction in the kitchen and unit dietary areas will need to be done either after hours or outside of meal times.

Upgrading the system at this time will prepare the campus food service system for tie into the new Moses skilled nursing facility.

### PROJECT JUSTIFICATION:

The Wisconsin Veterans Home at King prepares and serves meals for approximately 721 members at the King facility while preparing, packaging and shipping meals for an additional 198 residents at the Union Grove Home. The King kitchen was completely renovated in 2006, but much of the cooking equipment was saved from the previous kitchen and is still in use. It is nearing or past its useful life and requires frequent maintenance. New cooking equipment will be purchased with efficiencies exceeding the current equipment. Some of the meal service equipment purchased new and

installed during the 2006 renovation will be nearing the end of its useful life and will require replacement or updating. In addition, operating and maintenance savings will be realized over the life of the equipment.

King will be changing from plating meals in the central kitchen to plating meals in the unit kitchens of the four nursing buildings. Upgrades to the HVAC, electrical, plumbing, fire detection and suppression and general construction will also be required in the units. New serving equipment will also be required.

WDVA will submit a grant application to the USDVA State Homes Construction Grant Program to fund 65% of the project. PRSB will be replaced with grant funds when awarded. GFSB is being requested for the state match because of the inability of the Homes' PR to fund this level of bonding.

**SBC OPTIONS:**

1. Approve the recommendation to enumerate the project.
2. Deny the recommendation (defer the request).

**PROPOSED SCHEDULE:**

A/E Selection:	Jul 2017
Design Report:	Oct 2018
Bid Date:	May 2019
Start Construction:	Jul 2019
Substantial Completion:	Feb 2021
Final Completion:	May 2021

**CAPITAL BUDGET REQUEST:**

Construction:	\$5,073,000
Design:	\$507,000
DFD Fee:	\$219,000
Contingency:	\$406,000
Other Fees:	\$289,000
Equipment:	\$507,000
TOTAL:	<u>\$7,001,000</u>

**OPERATING BUDGET IMPACT:** An operating and maintenance savings will be realized over the life of the food service equipment.

MADISON – NEW SKILLED NURSING FACILITY

DEPARTMENT OF VETERANS AFFAIRS	Request: \$30,835,000 TOTAL
WISCONSIN VETERANS HOME AT MADISON	\$10,792,250 GFSB
MADISON – DANE COUNTY	\$20,042,750 PRSB
AGENCY PRIORITY #4	2017-2019
	Recommendation: \$0
	\$0 GFSB
	\$0 PRSB
	2017-2019

PROJECT REQUEST:

The DVA requests enumeration of \$30,835,000 (\$10,792,250 GFSB and \$20,042,750 PRSB) to construct a new 72-bed skilled nursing facility and support structures on state owned land in Madison.

GOVERNOR’S RECOMMENDATIONS:

Defer the request.

PROJECT DESCRIPTION:

This project would construct a new skilled nursing facility to serve the long-term care needs of eligible veterans and their spouses. The project will be located on state owned land in Madison.

The home will be designed based on current private skilled nursing trends, USDVA specifications, Division of Quality Assurance standards, and patterned after the 72-bed skilled nursing facility at Chippewa Falls with: limited levels, living areas grouped in clusters of nine member rooms - surrounded by member support areas and home-like, residential environments divided into households, neighborhoods and wings. Each single member room will contain a full private bath with shower. One room per household will serve bariatric members. Wings will be connected with operations and administration areas, and the facility will be designed to provide best practice care and security to a growing number of members with dementias. The facility will also have a maintenance and vehicle storage building for the facility’s vans/busses and maintenance equipment.

PROJECT JUSTIFICATION:

The 2014 Veterans’ Home Task Force, chaired by the WDVA Secretary, recommended the construction of a new home in Madison. The proposed Wisconsin Veterans Home at Madison is located at least 75 miles away from the homes at King and Union Grove. The home at Madison would serve an area with the second largest population of veterans in the state with an estimated 120,000 veterans. This will satisfy the desire by veterans to stay closer to home.

Individuals seeking skilled nursing care are demanding single rooms with a more home-like setting, which is also helpful in dealing with the ever-growing population of residents requiring care for dementia.

WDVA will submit a grant application to the USDVA State Homes Construction Grant Program to fund 65% of the project. The PRSB will be replaced with FED upon award of a grant from the USDVA State Homes Construction Grant Program GFSB is being requested for the state match because of the inability of the Homes’ PR to fund this level of bonding.



**SBC OPTIONS:**

1. Approve the recommendation to defer the request.
2. Deny the recommendation and instead approve the request. The project will be funded with new bonding.

**PROPOSED SCHEDULE:**

A/E Selection:	Jul 2017
Design Report:	Oct 2018
Bid Date:	May 2019
Start Construction:	Jul 2019
Substantial Completion:	Nov 2020
Final Completion:	Jan 2021

**CAPITAL BUDGET REQUEST:**

Construction:	\$22,976,000
Design:	\$2,298,000
DFD Fee:	\$965,000
Contingency:	\$1,149,000
Other Fees:	\$1,149,000
Equipment:	\$2,298,000
TOTAL:	<u>\$30,835,000</u>

**OPERATING BUDGET IMPACT:** Replicating the success of the Chippewa Falls Home, the WDVA will contract for long-term care operations at the Madison facility. WDVA will solicit bids for long-term care vendors. A State FTE Commandant will need to be established. The vendor contract and one state staff will be funded by members' care payments, U.S. Department of Veterans Affairs state home per diem payments, medical assistance, and private pay insurance payments. All operating expenses, excluding administrative costs, will be paid by the contracted vendor.

# **UNION GROVE - SOUTHERN WISCONSIN VETERANS MEMORIAL CEMETERY ADMINISTRATION BUILDING EXPANSION AND FIRE PROTECTION**

DEPARTMENT OF VETERANS AFFAIRS  
SOUTHERN WISCONSIN VETERANS MEMORIAL CEMETERY  
UNION GROVE – RACINE COUNTY  
AGENCY PRIORITY #5

Request: \$2,219,000  
GFSB  
2017-2019

**Recommendation: \$0**  
**GFSB**  
**2017-2019**

## **PROJECT REQUEST:**

The DVA requests enumeration of \$2,219,000 GFSB to expand the Administration Building at the Southern Wisconsin Veterans Memorial Cemetery (SWVMC) and add a fire alarm and suppression system to the building.

## **GOVERNOR'S RECOMMENDATION:**

**Defer the request.**

## **PROJECT DESCRIPTION:**

The project request includes the construction of an approximately 2,850 GSF addition and remodeling of existing areas of the administration building at the SWVMC. Functional areas to be addressed include a remodeled office, reception area, work and storage spaces, honors guard office and enclosed kiosk area at the front of the building to house the grave locator. A conference room will be added to the lower level so that the upper conference rooms may be utilized for funeral groups, visitors, family members, VSOs and chaplains/ministers.

Tuck pointing of the exterior brick of the Administration Building will be addressed as part of the work. A building fire protection system will be added, to include electronic, hard-wired smoke, heat detectors/sensors, annunciator panel, ADA compliant horns and strobes. The system will be connected to an outside vendor for 24-hour security command center, which would monitor every element of the fire alarm system.

For ADA compliance and accessibility, an elevator will be included as part of the new work. The plan will be assessed for ADA compliance of toilet rooms and other elements. A code assessment will be done to determine if an enclosed, second stair between levels is required.

## **PROJECT JUSTIFICATION:**

SWVMC has seen tremendous growth and usage over the past 17 years, becoming the nation's 5<sup>th</sup> busiest state veterans' cemetery, conducting approximately 1,000 interments annually. The main business office space is insufficient to manage an average of almost five interments each day and the establishment of the State's Military Funeral Honors Program in the building. Currently, there is not a separate space to meet with family members to plan funeral services so arrangements are made in the public reception area.

Due to the level of activity at this cemetery, Wisconsin's Military Honors program now operates on the lower level of the Administration Building at the SWVMC. Although this provides more efficient operations of the state's Honors program, it leaves the cemetery without any space for storage, visitor and family meetings, or project work.

At the time of initial construction in 1996, a fire alarm system and sprinklers were not required. Currently, the building has no internal fire alarm or suppression system which would protect the business and public chapel area from fire.

**SBC OPTIONS:**

1. Approve the recommendation to defer the request.
2. Deny the recommendation and instead approve the request. The project will be funded with new bonding.

**PROPOSED SCHEDULE:**

A/E Selection:	Jan 2018
Design Report:	Dec 2018
Bid Date:	Jul 2019
Start Construction:	Sep 2019
Substantial Completion:	Sep 2020
Final Completion:	Sep 2021

**CAPITAL BUDGET REQUEST:**

Construction:	\$1,650,000
Design:	\$198,000
DFD Fee:	\$73,000
Contingency:	\$165,000
Other Fees:	\$50,000
Equipment:	\$83,000
TOTAL:	<u>\$2,219,000</u>

**OPERATING IMPACT:** There is no impact to staffing levels. Fire alarm testing and inspection services would be part of standard operational procedures conducted under service agreement. Minor energy and water consumption is anticipated in maintaining the system.



## UNION GROVE - SOUTHERN WISCONSIN VETERANS MEMORIAL CEMETERY HEADSTONE REALIGNMENT

DEPARTMENT OF VETERANS AFFAIRS  
SOUTHERN WISCONSIN VETERANS MEMORIAL CEMETERY  
UNION GROVE – RACINE COUNTY  
AGENCY PRIORITY #6

Request: \$3,731,000 TOTAL  
\$3,444,500 FED  
\$286,500 PR-CASH  
2017-2019

**Recommendation: \$3,731,000 TOTAL**  
**\$3,444,500 FED**  
**\$286,500 PR-CASH**  
**2017-2019**

### PROJECT REQUEST:

The DVA requests enumeration of \$3,731,000 (\$3,444,500 FED and \$286,500 PR-CASH) to raise, realign, clean and reset granite headstones at the Southern Wisconsin Veterans Memorial Cemetery (SWVMC).

### GOVERNOR'S RECOMMENDATION:

**Approve the request.**

### PROJECT DESCRIPTION:

This project would mount a prescribed beam support system to correct vertical and horizontal alignment of upright and flat headstones. Stones would be cleaned, raised/lowered and re-set after turf in each section has been surveyed, graded, leveled and compacted. The numbering sequence and location of each marker must be documented to assure accurate placement. In addition, surveying and establishing uniform control survey markers for each section will be necessary for proper alignment.

The project will be completed over three or more summers working on a small number of sections at a time in order to limit the disruption across the cemetery.

### PROJECT JUSTIFICATION:

The United States Department of Veterans Affairs (USDVA) National Cemetery Administration (NCA) sets standards for maintenance at state and national veterans' cemeteries. In addition, the USDVA's State Cemetery Grants Service requires grant-funded cemeteries to follow maintenance and operational standards of the NCA.

Due to freeze/thaw cycles and other natural soil movement, the current condition of stone marker height and alignment at SWVMC is deficient. The daily activity level at this cemetery makes it impossible to address this number of corrections within existing operations.

### SBC OPTIONS:

1. Approve the recommendation to enumerate the project.
2. Deny the recommendation (defer the request).

PROPOSED SCHEDULE:

A/E Selection:	Jan 2017
Design Report:	Aug 2017
Bid Date:	Feb 2018
Start Construction:	Apr 2018
Substantial Completion:	Nov 2020
Final Completion:	Nov 2021

CAPITAL BUDGET REQUEST:

Construction:	\$3,048,000
Design:	\$122,000
DFD Fee:	\$134,000
Contingency:	\$305,000
Other Fees:	\$61,000
Inspection Fees:	\$61,000
TOTAL:	<u>\$3,731,000</u>

OPERATING BUDGET IMPACT: The completion of this project will decrease staff time watering across the cemetery. Setting crypts in burial sections is more efficient for in-ground interments.

**KING - CENTRAL WISCONSIN VETERANS MEMORIAL CEMETERY CRYPTS,  
IRRIGATION, AND FLAG PLAZA**

DEPARTMENT OF VETERANS AFFAIRS  
CENTRAL WISCONSIN VETERANS MEMORIAL CEMETERY  
KING – WAUPACA COUNTY  
AGENCY PRIORITY #7

Request: \$1,833,500 TOTAL  
\$1,701,300 FED  
\$132,200 PR-CASH  
2017-2019

**Recommendation: \$1,833,500 TOTAL  
\$1,701,300 FED  
\$132,200 PR-CASH  
2017-2019**

**PROJECT REQUEST:**

The DVA requests enumeration of \$1,833,500 (\$1,701,300 FED and \$132,200 PR-CASH) to construct a pre-set crypt garden, an irrigation system, a flag plaza assembly area, and related site improvements at the Central Wisconsin Veterans Memorial Cemetery (CWVMC) in King.

**GOVERNOR’S RECOMMENDATION:**

**Approve the request.**

**PROJECT DESCRIPTION:**

This project would construct a pre-set crypt garden, an irrigation system, a flag plaza assembly area and related site improvements. The USDVA State Veterans Cemetery Service requires cemeteries to present a master plan to be eligible for federal funding. The design of this project is based on this strategic plan.

- **Pre-Set Crypt Burial Gardens:** To meet an anticipated 10-year need, this project proposes creation of double and single depth pre-set crypts. Pre-set crypts are used to reduce operational costs and do not currently exist at CWVMC. The spaces will accommodate National Cemetery Administration standard upright markers and include section markers, landscaping, and waste and water receptacles to serve the area.
- **A Flag Plaza Assembly Area:** This project will demolish an existing pavilion that does not meet the cemetery’s needs for a memorial assembly area. State and local veterans’ events will be held on the site that is close to Administration Building parking. The goal of this development is to help to meld the existing historic cemetery with the expansion that meets updated veterans’ cemetery standards. Flags will honor all branches of the military along with the federal, state and POW flags.
- **An Irrigation System:** The project would install a cemetery-wide irrigation system to provide water access for cemetery operations and family/visitors at the CWVMC.

**PROJECT JUSTIFICATION:**

The existing pavilion at the cemetery does not meet the need for an assembly area and committal shelter and will be replaced by a flag plaza and space for events in the cemetery. Pre-set crypts are funded by the Veterans Cemetery Grants Service and help reduce operational costs. Currently, CWVMC does not have crypts. The spaces will accommodate National Cemetery Administration standard upright markers and include section markers, landscaping, and waste and water receptacles to serve the area.



Currently, there is no water access for cemetery operations or family and visitors at the CWVMC. Cemetery staff use a trailer mounted tank for watering newly sodded gravesites and plants across the cemetery. This process is very labor intensive and at times staff are drawn to higher priorities and cannot keep up with proper irrigation. Family and visitors need to leave the cemetery grounds and get water from the spigot at the King Home Maintenance garage. This is already impossible for many of the visitors who cannot walk or carry water far. It will become more complicated when the upgrades to the cemetery are complete and the Home maintenance facilities are screened from views in the cemetery and less accessible.

WDVA will submit a grant application to the USDVA Veterans Cemetery Grants Services for a majority of the project funding.

**SBC OPTIONS:**

- 1. Approve the recommendation to enumerate the project.
- 2. Deny the recommendation (defer the request).

**PROPOSED SCHEDULE:**

A/E Selection:	Aug 2016
Design Report:	Aug 2017
Bid Date:	Feb 2018
Start Construction:	Apr 2018
Substantial Completion:	Nov 2018
Final Completion:	Nov 2021

**CAPITAL BUDGET REQUEST:**

Construction:	\$1,406,100
Design:	\$140,600
DFD Fee:	\$61,900
Contingency:	\$140,600
Other Fees:	\$56,200
Inspection Fees:	\$28,100
TOTAL:	\$1,833,500

OPERATING BUDGET IMPACT: The completion of this project will decrease staff time watering across the cemetery. Setting crypts in burial sections is a more efficient for in-ground internments.

## DEPARTMENT OF VETERANS AFFAIRS

### GOVERNOR'S BUDGET RECOMMENDATIONS

Source of Funds	FY17 Adjusted Base	FY18 Recommended	% Change Over FY17	FY19 Recommended	% Change Over FY18
GPR	1,944,600	1,993,700	2.5	1,910,300	-4.2
PR-F	1,584,300	1,455,800	-8.1	1,457,100	0.1
SEG-F	1,343,600	1,343,600	0.0	1,343,600	0.0
PR-O	109,814,900	111,107,400	1.2	111,575,600	0.4
PR-S	233,900	283,100	21.0	284,100	0.4
SEG-O	27,784,600	26,082,500	-6.1	24,975,300	-4.2
TOTAL	142,705,900	142,266,100	-0.3	141,546,000	-0.5

### FULL-TIME EQUIVALENT POSITION SUMMARY

Source of Funds	FY17 Adjusted Base	FY18 Recommended	FTE Change Over FY17	FY19 Recommended	FTE Change Over FY18
PR-F	16.00	16.00	0.00	16.00	0.00
PR-O	1,155.20	1,161.94	6.74	1,146.30	-15.64
PR-S	9.00	9.00	0.00	1.00	-8.00
SEG-O	114.00	108.26	-5.74	98.90	-9.36
TOTAL	1,294.20	1,295.20	1.00	1,262.20	-33.00

### AGENCY DESCRIPTION

The department was created by Chapter 580, Laws of 1945, to ensure that the state's veterans receive the state benefits to which they are entitled and to assist them in securing their federal veterans benefits. The department's programs, benefits and services are generally designed to provide health, educational assistance, economic assistance and other services to specified veterans of the armed forces of the United States.

The department has major facilities around the state. It operates the Wisconsin Veterans Home at King, which provides long-term care for veterans and their spouses. Serving collectively up to 721 members, it houses four skilled nursing facilities to form the largest nursing home in the state. The Wisconsin Veterans Home at Union Grove opened in 2001 on the campus of the Southern Wisconsin Center. It currently houses a 158-bed skilled nursing facility and a 40-unit community-based residential facility. The Wisconsin Veterans Home at Chippewa Falls is a 72-bed skilled nursing facility opened in February 2013.

## **Veterans Affairs**

The department's facilities also include the nationally-renowned Wisconsin Veterans Museum, three veterans memorial cemeteries and three veterans assistance centers.

The majority of the department's programs are financed by the veterans trust fund, formed in 1961 to consolidate separate state funds for veterans' benefits. Through the trust fund, the department provides grants for education, job training, health care aid and subsistence aid. The trust fund also finances the Wisconsin Veterans Museum; Veterans Assistance Program, which helps homeless veterans and those at risk of becoming homeless get the services required to obtain employment and affordable housing; and Personal Loan Program.

The Veterans Home Loan Program includes the Primary Mortgage Loan and Home Improvement Loan programs. These loans were designed to be self-amortizing and receive no general purpose revenue.

The department is headed by a secretary who is appointed by the Governor with the advice of six veterans service organizations and consent of the Senate. The Board of Veterans Affairs consists of nine members who serve staggered four-year terms and must be veterans as defined by statute. Administrative power and duties of the department are vested in the secretary.

## **MISSION**

The mission of the department is to work on behalf of Wisconsin's veterans community - veterans, their families and their survivors - in recognition of their service and sacrifice to our state and nation.

## **PROGRAMS, GOALS, OBJECTIVES AND ACTIVITIES**

### **Program 1: Veterans Homes**

Goal: Provide eligible Wisconsin veterans with quality nursing home care.

Objective/Activity: Ensure that nursing home care is available for eligible Wisconsin veterans.

Objective/Activity: Maximize the number of eligible veterans and their dependents choosing residency in a Wisconsin state veterans home.

### **Program 2: Loans and Aids to Veterans**

Goal: Assist Wisconsin veterans and eligible family members in accessing federal veterans entitlements and other federal benefits and programs through outreach, direct services, assistance in transportation to federal Veterans Affairs medical appointments and intergovernmental/multilateral partnerships.

Objective/Activity: Maximize the receipt of federal veterans entitlements and other federal benefits and services by Wisconsin veterans and their eligible dependents.

Goal: Provide direct aid to eligible Wisconsin veterans for education, employment retraining, temporary emergency health care or subsistence assistance, and transitional assistance.

Objective/Activity: Maximize the number of eligible Wisconsin veterans who are provided state aid.

**Veterans Affairs**

**Program 3: Self-Amortizing Mortgage Loans for Veterans**

Goal: Provide financial resources for state veterans programs by investing in loans made to eligible Wisconsin veterans and their dependents to purchase, construct or improve a home.

Objective/Activity: Stabilize and grow the state veterans mortgage loan portfolio to meet operational requirements by making loans to eligible Wisconsin veterans who receive funds for home purchase, construction or improvement.

**Program 4: Veterans Memorial Cemeteries**

Goal: Provide eligible Wisconsin veterans and their dependents with a final resting place that acknowledges their achievements and sacrifices on behalf of the nation.

Objective/Activity: Maximize the number of eligible veterans and their dependents choosing burial in a Wisconsin veterans memorial cemetery.

**Program 5: Wisconsin Veterans Museum**

Goal: Ensure that the public is educated regarding the role of Wisconsin's military service members.

Objective/Activity: Maximize the number of individuals reached by personal visits and via the educational programs of the Wisconsin Veterans Museum.

**PERFORMANCE MEASURES**

**2015 AND 2016 GOALS AND ACTUALS**

Prog. No.	Performance Measure	Goal 2015	Actual 2015	Goal 2016	Actual 2016 <sup>1</sup>
1.	Number of nursing home beds versus need among veterans.	25%	21%	26%	21%
1.	Annual average of the monthly number of skilled nursing home beds occupied.	903	828	908	916
2.	Per veteran amount of veterans compensation and pension returned to Wisconsin compared to national average. <sup>2</sup>	93.5%	82.2%	94%	N/A
2.	Percentage of veteran population with compensation and pension compared to the national average. <sup>2</sup>	94.5%	89%	94.5%	N/A
2.	Total federal Veterans Affairs dollars returned to Wisconsin. <sup>2</sup>	\$1.9 billion	\$2.7 billion	\$2.0 billion	N/A
2.	Veterans Affairs health care enrollees. <sup>2</sup>	110,000	121,717	111,000	N/A
2.	Number of trips to Veterans Affairs hospitals and clinics provided.	13,000	11,232	13,000	11,502



**Veterans Affairs**

Prog. No.	Performance Measure	Goal 2015	Actual 2015	Goal 2016	Actual 2016 <sup>1</sup>
2.	Number of individuals served by state veterans aid programs.				
	Education Grants	350	159	350	92
	Emergency Aid	350	296	350	308
	Retraining Grants	100	28	100	25
4.	Number of internments (including veterans, spouses and dependents) each year in veterans memorial cemeteries.	1,500	1,574	1,550	1,589
4.	Number of preregistrations for internment each year in veterans memorial cemeteries.	950	721	1,000	835
5.	Number of visitors to the Wisconsin Veterans Museum.	100,000	113,546	100,000	139,529
5.	Number of participants in Wisconsin Veterans Museum educational outreach programs.	34,000	22,696	34,000	47,172

Note: Based on fiscal year, unless noted.

<sup>1</sup>Actual information for 2016 is not available for all performance measures.

<sup>2</sup>Based on federal fiscal year.

**2017, 2018 AND 2019 GOALS**

Prog. No.	Performance Measure	Goal 2017 <sup>1</sup>	Goal 2018	Goal 2019
1.	Number of nursing home beds versus need among veterans.	24%	24%	24%
1.	Annual average of the monthly number of skilled nursing home beds occupied.	910	912	915
2.	Per veteran amount of veterans compensation and pension returned to Wisconsin compared to national average. <sup>2</sup>	90%	91%	92%
2.	Percentage of veteran population with compensation and pension compared to the national average. <sup>2</sup>	90%	91%	92%
2.	Total federal Veterans Affairs dollars returned to Wisconsin. <sup>2</sup>	\$2.4 billion	\$2.4 billion	\$2.4 billion
2.	Veterans Affairs health care enrollees. <sup>2</sup>	115,000	115,000	115,000
2.	Number of trips to Veterans Affairs hospitals and clinics provided.	12,000	12,000	12,000

**Veterans Affairs**

<b>Prog. No.</b>	<b>Performance Measure</b>	<b>Goal 2017<sup>1</sup></b>	<b>Goal 2018</b>	<b>Goal 2019</b>
2.	Number of individuals served by state veterans aid programs.			
	Education Grants	200	200	200
	Emergency Aid	275	275	275
	Retraining Grants	30	30	30
4.	Number of internments (including veterans, spouses and dependents) each year in veterans memorial cemeteries.	1,550	1,550	1,550
4.	Number of preregistrations for internment each year in veterans memorial cemeteries.	800	810	825
5.	Number of visitors to the Wisconsin Veterans Museum.	120,000	125,000	130,500
5.	Number of participants in Wisconsin Veterans Museum educational outreach programs.	40,000	42,000	44,000

Note: Based on fiscal year, unless noted.

<sup>1</sup>Goals revised for 2017.

<sup>2</sup>Based on federal fiscal year.

**DEPARTMENT OF VETERANS AFFAIRS**

**GOVERNOR'S BUDGET RECOMMENDATIONS**

**RECOMMENDATIONS**

1. Veterans Homes Operations
2. Grants to Veterans Service Organizations
3. Veterans Homes Staffing
4. County Veterans Service Office Grants and Expenditures
5. Crisis Intervention Services
6. Women Veterans Study
7. Human Resources Shared Services Program
8. Renewable Energy
9. Veteran Affairs Self-Amortizing Mortgage Loans General Obligation Bonding Authority
10. Debt Service Reestimate
11. Standard Budget Adjustments

Veterans Affairs

Table 1  
Department Budget Summary by Funding Source (in thousands of dollars)

	ACTUAL FY16	ADJUSTED BASE FY17	AGENCY REQUEST FY18      FY19		GOVERNOR'S RECOMMENDATION FY18      FY19	
GENERAL PURPOSE REVENUE	\$2,003.3	\$1,944.6	\$1,944.6	\$1,944.6	\$1,993.7	\$1,910.3
State Operations	1,825.1	1,766.4	1,766.4	1,766.4	1,815.5	1,732.1
Aids to Ind. & Org.	178.2	178.2	178.2	178.2	178.2	178.2
FEDERAL REVENUE (1)	\$2,214.5	\$2,927.9	\$2,799.4	\$2,800.7	\$2,799.4	\$2,800.7
State Operations	2,214.5	2,927.9	2,799.4	2,800.7	2,799.4	2,800.7
PROGRAM REVENUE (2)	\$110,459.0	\$110,048.8	\$110,005.8	\$110,168.5	\$111,390.5	\$111,859.7
State Operations	110,196.1	109,911.4	109,868.4	110,031.1	111,253.1	111,722.3
Local Assistance	226.0	76.2	76.2	76.2	76.2	76.2
Aids to Ind. & Org.	36.9	61.2	61.2	61.2	61.2	61.2
SEGREGATED REVENUE (3)	\$27,729.7	\$27,784.6	\$27,759.5	\$28,057.1	\$26,082.5	\$24,975.3
State Operations	25,242.0	22,693.4	22,684.6	22,982.2	20,734.8	19,591.6
Local Assistance	616.9	684.8	684.8	684.8	792.6	828.6
Aids to Ind. & Org.	1,870.8	4,406.4	4,390.1	4,390.1	4,555.1	4,555.1
TOTALS - ANNUAL	\$142,406.6	\$142,705.9	\$142,509.3	\$142,970.9	\$142,266.1	\$141,546.0
State Operations	139,477.7	137,299.1	137,118.8	137,580.4	136,602.8	135,846.7
Local Assistance	842.9	761.0	761.0	761.0	868.8	904.8
Aids to Ind. & Org.	2,085.9	4,645.8	4,629.5	4,629.5	4,794.5	4,794.5

(1) Includes Program Revenue-Federal and Segregated Revenue-Federal  
(2) Includes Program Revenue-Service and Program Revenue-Other  
(3) Includes Segregated Revenue-Service, Segregated Revenue-Other and Segregated Revenue-Local



Veterans Affairs

Table 2  
Department Position Summary by Funding Source (in FTE positions) (4)

	ADJUSTED BASE FY17	AGENCY REQUEST FY18	FY19	GOVERNOR'S RECOMMENDATION FY18	FY19
FEDERAL REVENUE (1)	16.00	16.00	16.00	16.00	16.00
PROGRAM REVENUE (2)	1,164.20	1,164.20	1,156.20	1,170.94	1,147.30
SEGREGATED REVENUE (3)	114.00	114.00	114.00	108.26	98.90
State Operations	111.00	111.00	111.00	104.26	94.90
Local Assistance	0.00	0.00	0.00	1.00	1.00
Aids to Ind. & Org.	3.00	3.00	3.00	3.00	3.00
TOTALS - ANNUAL	1,294.20	1,294.20	1,286.20	1,295.20	1,262.20
State Operations	1,291.20	1,291.20	1,283.20	1,291.20	1,258.20
Local Assistance	0.00	0.00	0.00	1.00	1.00
Aids to Ind. & Org.	3.00	3.00	3.00	3.00	3.00

(1) Includes Program Revenue-Federal and Segregated Revenue-Federal  
(2) Includes Program Revenue-Service and Program Revenue-Other  
(3) Includes Segregated Revenue-Service, Segregated Revenue-Other and Segregated Revenue-Local  
(4) All positions are State Operations unless otherwise specified

Veterans Affairs

Table 3  
Department Budget Summary by Program (in thousands of dollars)

	ACTUAL FY16	ADJUSTED BASE FY17	AGENCY REQUEST		GOVERNOR'S RECOMMENDATION	
			FY18	FY19	FY18	FY19
1. Veterans homes	\$111,850.8	\$111,312.9	\$111,281.1	\$111,442.8	\$112,714.9	\$113,099.7
2. Loans and aids to veterans	\$11,693.0	\$16,324.6	\$16,627.1	\$16,673.8	\$16,560.1	\$16,622.8
3. Self-amortizing mortgage loans for veterans	\$14,627.7	\$10,029.0	\$9,659.7	\$9,659.7	\$8,060.9	\$6,695.7
4. Veterans memorial cemeteries	\$1,759.3	\$2,133.7	\$2,067.4	\$2,067.4	\$2,056.2	\$2,000.6
5. Wisconsin Veterans Museum	\$2,475.9	\$2,905.7	\$2,870.1	\$3,122.3	\$2,870.1	\$3,122.3
6. Administration	\$0.0	\$0.0	\$3.9	\$4.9	\$3.9	\$4.9
TOTALS	\$142,406.6	\$142,705.9	\$142,509.3	\$142,970.9	\$142,266.1	\$141,546.0

Table 4  
Department Position Summary by Program (in FTE positions) (4)

	ADJUSTED BASE FY17	AGENCY REQUEST		GOVERNOR'S RECOMMENDATION	
		FY18	FY19	FY18	FY19
1. Veterans homes	1,151.20	1,151.20	1,151.20	1,157.94	1,142.30
2. Loans and aids to veterans	96.95	96.95	96.95	91.51	82.15
3. Self-amortizing mortgage loans for veterans	2.60	2.60	2.60	2.30	2.30
4. Veterans memorial cemeteries	23.00	23.00	23.00	23.00	23.00
5. Wisconsin Veterans Museum	12.45	12.45	12.45	12.45	12.45
6. Administration	8.00	8.00	0.00	8.00	0.00
TOTALS	1,294.20	1,294.20	1,286.20	1,295.20	1,262.20

(4) All positions are State Operations unless otherwise specified

Veterans Affairs

1. Veterans Homes Operations

Source of Funds	Agency Request				Governor's Recommendations			
	FY18		FY19		FY18		FY19	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
PR-O	0	0.00	0	0.00	1,360,700	0.00	1,360,700	0.00
TOTAL	0	0.00	0	0.00	1,360,700	0.00	1,360,700	0.00

The Governor recommends increasing expenditure authority to fund equipment costs and operational improvements for the Wisconsin Veterans Homes.

2. Grants to Veterans Service Organizations

Source of Funds	Agency Request				Governor's Recommendations			
	FY18		FY19		FY18		FY19	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
SEG-O	0	0.00	0	0.00	165,000	0.00	165,000	0.00
TOTAL	0	0.00	0	0.00	165,000	0.00	165,000	0.00

The Governor recommends increasing grants to Veterans Service Organizations to support claims assistance and transportation services provided to veterans, and increasing the annual grant to Camp American Legion to support relaxation and rehabilitation services for veterans and their families.

3. Veterans Homes Staffing

Source of Funds	Agency Request				Governor's Recommendations			
	FY18		FY19		FY18		FY19	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
PR-O	0	0.00	0	0.00	467,000	6.74	467,000	6.74
SEG-O	0	0.00	0	0.00	-441,800	-6.74	-441,800	-6.74
TOTAL	0	0.00	0	0.00	25,200	0.00	25,200	0.00

The Governor recommends adjusting position and expenditure authority to enhance direct care services provided at the Veterans Home at King.

**Veterans Affairs**

**4. County Veterans Service Office Grants and Expenditures**

Source of Funds	Agency Request				Governor's Recommendations			
	FY18 Dollars	FY18 Positions	FY19 Dollars	FY19 Positions	FY18 Dollars	FY18 Positions	FY19 Dollars	FY19 Positions
SEG-O	0	0.00	0	0.00	107,800	1.00	143,800	1.00
TOTAL	0	0.00	0	0.00	107,800	1.00	143,800	1.00

The Governor recommends reforming the County Veterans Service Office Grant Program to improve administration and outreach services.

**5. Crisis Intervention Services**

Source of Funds	Agency Request				Governor's Recommendations			
	FY18 Dollars	FY18 Positions	FY19 Dollars	FY19 Positions	FY18 Dollars	FY18 Positions	FY19 Dollars	FY19 Positions
SEG-O	0	0.00	0	0.00	60,000	0.00	60,000	0.00
TOTAL	0	0.00	0	0.00	60,000	0.00	60,000	0.00

The Governor recommends providing funding to create a crisis intervention services pilot program for veterans in Kenosha and Racine counties.

**6. Women Veterans Study**

Source of Funds	Agency Request				Governor's Recommendations			
	FY18 Dollars	FY18 Positions	FY19 Dollars	FY19 Positions	FY18 Dollars	FY18 Positions	FY19 Dollars	FY19 Positions
SEG-O	0	0.00	0	0.00	20,000	0.00	0	0.00
TOTAL	0	0.00	0	0.00	20,000	0.00	0	0.00

The Governor recommends providing funding to support a study on the needs of women veterans in Wisconsin.



7. Human Resources Shared Services Program

Source of Funds	Agency Request				Governor's Recommendations			
	FY18		FY19		FY18		FY19	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
PR-O	0	0.00	0	0.00	0	0.00	0	-15.64
SEG-O	0	0.00	0	0.00	0	0.00	0	-9.36
TOTAL	0	0.00	0	0.00	0	0.00	0	-25.00

The Governor recommends creating a human resources shared services program within the Division of Personnel Management at the Department of Administration to consolidate human resources, payroll and benefits functions of most executive branch agencies. Agency staff related to these functions will become Department of Administration employees beginning on July 1, 2018. However, vacant positions will be reallocated from select agencies in FY18 to begin the transition toward a shared services model. See Department of Administration, Item #4.

8. Renewable Energy

Source of Funds	Agency Request				Governor's Recommendations			
	FY18		FY19		FY18		FY19	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
PR-S	0	0.00	0	0.00	54,000	0.00	54,000	0.00
TOTAL	0	0.00	0	0.00	54,000	0.00	54,000	0.00

The Governor recommends providing expenditure authority to new appropriations in several agencies specifically for the additional costs of purchasing renewable energy in order to increase transparency for these expenditures. See Department of Administration, Item #22.

9. Veteran Affairs Self-Amortizing Mortgage Loans General Obligation Bonding Authority

The Governor recommends decreasing the authorized general obligation bonding authority for the department's self-amortizing mortgage loans by \$273,300,000, due to this program no longer being active and other considerations. See Building Commission, Item #2.

10. Debt Service Reestimate

Source of Funds	Agency Request				Governor's Recommendations			
	FY18		FY19		FY18		FY19	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
GPR	0	0.00	0	0.00	49,100	0.00	-34,300	0.00
PR-O	0	0.00	0	0.00	-2,200	0.00	304,300	0.00
SEG-O	0	0.00	0	0.00	-1,588,000	0.00	-3,008,800	0.00
TOTAL	0	0.00	0	0.00	-1,541,100	0.00	-2,738,800	0.00

The Governor recommends adjusting the department's base budget to reflect a reestimate of debt service on authorized bonds.

11. Standard Budget Adjustments

Source of Funds	Agency Request				Governor's Recommendations			
	FY18		FY19		FY18		FY19	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
PR-F	-128,500	0.00	-127,200	0.00	-128,500	0.00	-127,200	0.00
PR-O	-38,200	0.00	123,500	0.00	-533,000	0.00	-371,300	0.00
PR-S	-4,800	0.00	-3,800	-8.00	-4,800	0.00	-3,800	-8.00
SEG-O	-25,100	0.00	272,500	0.00	-25,100	0.00	272,500	0.00
TOTAL	-196,600	0.00	265,000	-8.00	-691,400	0.00	-229,800	-8.00

The Governor recommends adjusting the department's base budget for: (a) turnover reduction (-\$637,700 in each year); (b) removal of noncontinuing elements from the base (-8.0 FTE positions in FY19); (c) full funding of continuing position salaries and fringe benefits (-\$4,013,500 in each year); (d) overtime (\$1,092,500 in each year); (e) night and weekend differential pay (\$2,191,200 in each year); (f) full funding of lease and directed moves costs (\$676,100 in FY18 and \$1,137,700 in FY19); and (g) minor transfers within the same alpha appropriation.

## Veterans Affairs

PRIVATE PAY RATE CALCULATION - Chippewa Falls

FY 17

Projected Rates - Would be effective **January 1, 2017**

Based on WI Act 55, plus Reserves, & Debt Service Est

**ENTER VARIABLES INTO AREAS IN BOLD**

Bed Capacity  
Occupancy Rate  
Bed hold Adj Factor (12 mo. basis)  
Days in Projection Period

72  
98.80%  
100%  
365

Census Used to project PD Mix

**FY 2016**

IS-SNF  
SNF  
ICF-1  
ICF-2  
ICF-3  
ICF-4

HOSPICE  
Totals

PD's		Ratio of PD's to Total			
IS-SNF	0	0.0000	Direct Care (HDG Contract)	\$	7,313,400
SNF	25,262	0.9716	All Other Costs	\$	689,126
ICF-1	0	0.0000	Wage Increases	Included above	
ICF-2	0	0.0000	Debt Service	\$	495,244
ICF-3	0	0.0000	Utilities (part of HDG contract)	\$	-
ICF-4	0	0.0000	Medicare Part D credit	\$	-
	738	0.0284	total cost	\$	8,497,770
Totals	26,000	1.0000			

COST PROJECTION BOX		
HDG costs - Startup Only	-	
<b>WDVA Costs</b>		
WI Act 55 (appr 1181 & 1183)		233,900
Other (Carveout est less Line 1&2)		442,000
Debt Service (most recent est.)		495,244
HI/WRS Reserves		7,587
WI Act 55 (appr 1184 & 1194)		7,755,400
Less Other (above)		(442,000)
Net = Direct Care		7,313,400
Share Appr 127 (City Grant Prg)		5,639
Total		8,497,770

Projected Patient Days  
Case Mix Weight  
Weighted Patient Days  
Weighted Patient Days Ratuio  
Allocable Direct Care Costs

IS-SNF	SNF	ICF-1	ICF-2	ICF-3	ICF-4	HOSPICE	TOTALS
-	25,228	-	-	-	-	737	25,965
<b>1.30</b>	<b>1.00</b>	<b>0.70</b>	<b>0.50</b>	<b>0.25</b>	<b>0.25</b>	<b>1.00</b>	
-	25,228	-	-	-	-	737	25,965
0.00000	0.97162	0.00000	0.00000	0.00000	0.00000	0.02838	\$7,313,400
\$0.00	\$7,105,811.61	\$0.00	\$0.00	\$0.00	\$0.00	\$207,588.04	\$7,313,400

Direct Care Expense PPD  
Non-Direct Care Expense PPD  
Housekeeping Adjustment PPD  
Debt Service PPD  
Utilities PPD  
Depreciation PPD  
Medicare Part D Credit

\$366.17	\$281.67	\$197.17	\$140.83	\$70.42	\$70.42	\$281.67	\$7,313,400
\$26.54	\$26.54	\$26.54	\$26.54	\$26.54	\$26.54	\$26.54	\$689,126
\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0
\$19.07	\$19.07	\$19.07	\$19.07	\$19.07	\$19.07	\$19.07	\$495,244
\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0
\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0
\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0

Total Cost PPD FY17 Effective 1/1/17

Prior CF Rate Effective 7/1/2016  
Increase (Decrease)

IS-SNF	SNF	ICF-1	ICF-2	ICF-3	ICF-4	HOSPICE	
\$412.00	\$327.00	\$243.00	\$186.00	\$116.00	\$116.00	\$327.00	\$8,497,770
\$	\$	\$	\$	\$	\$	\$	\$0
412.00	328.00	244.00	187.00	117.00	117.00	328.00	
-	(1.00)	(1.00)	(1.00)	(1.00)	(1.00)	(1.00)	



PRIVATE PAY RATE CALCULATION - King  
FY 17  
Projected Rates - Would be effective **January 1, 2017**  
Based on WI Act 55  
**ENTER VARIABLES INTO AREAS IN BOLD**

Bed Capacity  
Occupancy Rate (based on rate setting max = 98%)  
Bed hold Adj Factor (12 mo. basis)  
Days in Projection Period

721  
98.20%  
1  
365

Census Used to project PD Mix

**FY2016**  
IS-SNF  
SNF  
ICF-1  
ICF-2  
ICF-3  
ICF-4  
COTTAGE  
HOSPICE

PDs  
IS-SNF  
SNF  
ICF-1  
ICF-2  
ICF-3  
ICF-4  
COTTAGE  
HOSPICE

Ratio of PD's  
to Total  
Direct Care (wages, supplies, fringe)  
All Other D2 (120) Costs  
Wage Increases  
Unallotted Reserve  
County Grants  
Debt Service  
Utilities  
Municipal Services  
Nurse Career Develop Prg (appr 139)  
Bed Assessment  
Medicare Part D credit

\$ 50,150,197  
\$ 25,524,518  
\$ none  
\$ 47,500  
\$ 56,370  
\$ 375,245  
\$ 3,331,500  
\$ 52,300  
\$ 94,500  
\$ -  
\$ -  
\$ -

66.3%

total cost

\$79,632,130

Projected Patient Days  
Case Mix Weight  
Weighted Patient Days  
Weighted Patient Days Ratio  
Allocable Direct Care Costs

IS-SNF  
SNF  
ICF-1  
ICF-2  
ICF-3  
ICF-4  
HOSPICE

TOTALS

Direct Care Expense PPD  
Non-Direct Care Expense PPD  
Unallotted Reserve PPD  
County Grants  
Debt Service PPD  
Utilities PPD  
Municipal Services PPD

\$257.68  
\$98.77  
\$0.18  
\$0.22  
\$1.45  
\$12.89  
\$0.20

\$50,244,697  
\$25,524,518  
\$47,500  
\$56,370  
\$375,245  
\$3,331,500  
\$52,300

Medicare Part D Credit PPD  
**Proposed Final Rate (FY '17 Effective 1/1/17)**

IS-SNF  
SNF  
ICF-1  
ICF-2  
ICF-3  
ICF-4  
HOSPICE

\$79,632,130

**Previous - FY '17 Rates (effective 7/1/16)**

Proposed \$ Rate Increase  
Proposed % Rate Increase

\$370.00  
\$371.00  
\$311.00  
\$251.00  
\$212.00  
\$163.00  
\$163.00  
\$311.00

\$0.00

WISCONSIN VETERANS HOME-UNION GROVE, Assisted Living (Fairchild Hall)  
Private Pay Rate Calculation - FY17  
Proposed Rates - Effective January 1, 2017

Final Draft:

10/31/16

ENTER VARIABLES INTO AREAS IN BOLD

Bed Capacity (Fairchild Hall)	39
Occupancy Rate	97.20%
Bed hold Adj Factor (12 mo. basis)	1
Days In Projection Period	365

Census Used to project PD Mix	
<b>FY16</b>	
Non Memory Care	11,849
Memory Care	1,107

	PD's	Ratio of PD's to Total	Total Direct Care (sal/fringe)
	0.9146	0.9146	
	0.0854	0.0854	
	0.0000	0.0000	Non-Direct Care Costs
	0.0000	0.0000	County Grants
	0.0000	0.0000	Food Service
	0.0000	0.0000	Debt Service (Princ & Interest)
	0.0000	0.0000	Utilities
	0.0000	0.0000	AV PR Appropriation (not included)
	0.0000	0.0000	Municipal Services
	1.0000		Non Direct Cap/Reclass to SNF
Totals	12,956		Total Cost

Total FH Costs	60.5%
<b>\$ 1,500,959</b>	
<b>\$ 980,011</b>	
<b>\$ 2,946</b>	
<b>\$ 316,313</b>	
<b>\$ 160,124</b>	
<b>\$ 222,660</b>	
<b>\$ 85,000</b>	
<b>\$ 4,500</b>	
<b>\$ (850,000)</b>	
<b>\$ 2,422,513</b>	

Plug figure to force rate = SNF ICF 3 & 4

	Non Memory Care	Memory Care	TOTALS
Projected Patient Days	12,654	1,182	13,836
Memory Care Incremental Cost Weighting	<b>1,000</b>	<b>1,068</b>	
Weighted Patient Days	12,654	1,263	13,917
Weighted Patient Days Ratio	0.90927	0.09073	1,500,959
Allocable Direct Care Costs	\$1,364,772.62	\$136,186.38	\$1,500,959

Net Direct Care Costs PPD	\$107.85	\$115.19	\$1,500,959
Non Direct Expense PPD	\$70.83	\$70.83	\$980,011
County Grants PPD	\$0.21	\$0.21	\$2,946
Food Service PPD	\$22.86	\$22.86	\$316,313
Debt Service PPD	\$11.57	\$11.57	\$160,124
Utilities PPD	\$16.09	\$16.09	\$222,660
AV PR Appropriation (Aids not incld)	\$6.14	\$6.14	\$85,000
Municipal Services PPD	\$0.33	\$0.33	\$4,500
Non Direct Cap/Reclass to SNF	(\$61.43)	(\$61.43)	(\$850,000)

Total Cost PPD as of January 1, 2017	<b>\$174.00</b>	<b>\$182.00</b>	<b>\$2,422,513</b>
Non Memory Care			
Memory Care			

Rates as of July 1, 2016 (Non Veterans)	\$175.00	\$182.00	\$0
\$ Increase	-\$1.00	\$0.00	
% Increase	-0.6%	0.0%	

WISCONSIN VETERANS HOME-UNION GROVE - Skilled Nursing Facility (Gates & Boland Halls)

Private Pay Rate Calculation - FY17

Proposed Rates - Effective January 1, 2017

ENTER VARIABLES INTO AREAS IN BOLD

Bed Capacity (includes Gates' 38 beds)  
Occupancy Rate  
Bed hold Adj Factor (12 mo. basis)  
Days in Projection Period

158  
98.20%  
1  
365

Census Used to project PD Mix

FY16  
IS-SNF  
SNF  
ICF-1  
ICF-2  
ICF-3  
ICF-4  
HOSPICE

PD's	Ratio of PD's to Total	
IS-SNF	0.0027	
SNF	0.9973	
ICF-1	0.0000	
ICF-2	0.0000	
ICF-3	0.0000	
ICF-4	0.0000	
HOSPICE	0.0000	
4,135	0.0000	
56,927	1.0000	
totals		

Direct Care (wages, supplies, fringe)	\$ 11,815,060	74.4%
Non-Direct Care	\$ 4,065,075	
Municipal Services	\$ 20,600	
Food Service	\$ 1,472,382	
Debt Service (Princ & Interest)	\$ 810,653	
Utilities	\$ 517,317	
County Grants	\$ 11,227	
Medicare Therapy Adjustment		
AL Ceiling - Reclass of Non Direct	\$ 850,000	Plug figure
total cost	\$ 19,562,314	

Projected Patient Days  
Case Mix Weight  
Weighted Patient Days  
Weighted Patient Days Ratio  
Allocable Direct Care Costs

IS-SNF	SNF / Hospice	ICF-1	ICF-2	ICF-3	ICF-4	TOTALS
154	56.478	-	-	-	-	56.632
1.30	1.00	0.70	0.50	0.25	0.25	
200	56.478	-	-	-	-	56.678
0.00354	0.99646	0.00000	0.00000	0.00000	0.00000	\$11,815,060
\$41,786.70	\$11,773,273.28	\$0.00	\$0.00	\$0.00	\$0.00	\$11,815,060

Direct Care Expense PPD  
Non-Direct Care Expense PPD  
Municipal Services PPD  
Food Service PPD  
Debt Service PPD  
Utilities PPD  
County Grants PPD  
Medicare Therapy Adjustment PPD  
AL Ceiling Reclass of Non-Direct

\$271.00	\$208.46	\$145.92	\$104.23	\$52.11	\$52.11	\$11,815,060
\$71.78	\$71.78	\$71.78	\$71.78	\$71.78	\$71.78	\$4,065,075
\$0.36	\$0.36	\$0.36	\$0.36	\$0.36	\$0.36	\$20,600
\$26.00	\$26.00	\$26.00	\$26.00	\$26.00	\$26.00	\$1,472,382
\$14.31	\$14.31	\$14.31	\$14.31	\$14.31	\$14.31	\$810,653
\$9.13	\$9.13	\$9.13	\$9.13	\$9.13	\$9.13	\$517,317
\$0.20	\$0.20	\$0.20	\$0.20	\$0.20	\$0.20	\$11,227
\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	-
\$15.01	\$15.01	\$15.01	\$15.01	Does not apply to ICF3 & ICF4 (& relates to AL)		\$ 850,000

Total Cost PPD FY2017 Effective Rate 1/1/2017

IS-SNF	SNF	ICF-1	ICF-2	ICF-3	ICF-4		
\$408.00	\$345.00	\$283.00	\$241.00	\$174.00	\$174.00	\$0.00	\$19,562,314
IS-SNF	SNF	ICF-1	ICF-2	ICF-3	ICF-4		\$0
\$ 410.00	\$ 347.00	\$ 284.00	\$ 243.00				
(2.00)	(2.00)	(1.00)	(2.00)				
-0.5%	-0.6%	-0.4%	-0.8%				

Rates as of July 1, 2016 (Non Veterans)

Change %



**WVH - Union Grove**  
**Daily Private Pay Rates - Summary**

	Effective 10/1/2015	Effective 1/1/2016	Effective 7/1/2016	Effective 10/1/2016	Effective 1/1/2017
<b>Skilled Nursing Facility (SNF)</b>					
<b>Veteran</b>					
ISN	300.39	305.39	306.39	303.90	301.90
SNF (most common)	237.39	242.39	243.39	240.90	238.90
ICF1	174.39	179.39			176.90
ICF2	132.39	137.39			134.90
<b>Non-Veteran (Full Cost Rate)</b>					
ISN	404.00	409.00	410.00	410.00	408.00
SNF (most common)	341.00	346.00	347.00	347.00	345.00
ICF1	278.00	283.00			283.00
ICF2	236.00	241.00			241.00
Federal VA Per Diem	103.61	103.61	103.61	106.10	106.10
<b>Assisted Living (AL)</b>					
<b>Veteran</b>					
Non-memory Care	129.28	129.28	130.28	129.21	128.21
Memory Care	137.28	137.28	137.28	136.21	136.21
<b>Non-Veteran (Full Cost Rate)</b>					
Non-memory Care	174.00	174.00	175.00	175.00	174.00
Memory Care	182.00	182.00	182.00	182.00	182.00
Federal VA Per Diem	44.72	44.72	44.72	45.79	45.79
SC Vet	391.20	426.78	426.78	426.78	398.59
Medicaid	297.00	297.00	325.00	325.00	295.00
Med A Copay	157.50	161.00	161.00	161.00	164.50

# Chippewa Falls Rates

on 3-6-2017

Medical Assistance	Medicare	VASC
367.00	RUX 789.25	406.85
	RUL 772.05	
	RVX 702.49	
	RVL 630.26	
	RHX 636.47	
	RHL 567.67	
	RMX 583.84	
	RML 535.69	
	RLX 512.75	
	RUC 598.35	
	RUB 598.35	
	RUA 500.31	
	RVC 513.30	
	RVB 444.51	
	RVA 442.79	
	RHC 447.29	
	RHB 402.56	
	RHA 354.41	
	RMC 392.94	
	RMB 368.86	
	RMA 303.51	
	RLB 382.04	
	RLA 246.17	
	ES3 720.56	
	ES2 564.05	
	ES1 503.86	
	HE2 486.65	
	HE1 404.10	
	HD2 455.70	
	HD1 380.03	
	HC2 429.90	
	HC1 359.38	
	HB2 424.74	
	HB1 355.95	
	LE2 441.94	
	LE1 369.70	
	LD2 424.74	
	LD1 355.95	
	LC2 373.15	
	LC1 314.67	
	LB2 354.23	
	LB1 300.91	
	CE2 393.78	
	CE1 362.82	
	CD2 373.15	
	CD1 342.19	
	CC2 326.71	
	CC1 302.63	
	CB2 302.63	
	CB1 280.27	
	CA2 256.20	
	CA1 239.00	
	BB2 271.67	

# King Rates

on 3-6-2017

Medical Assistance	Medicare	VASC
257.00	RUX 783.32	398.50
	RUL 767.38	
	RVX 688.25	
	RVL 621.31	
	RHX 616.37	
	RHL 552.61	
	RMX 560.14	
	RML 515.52	
	RLX 487.55	
	RUC 606.38	
	RUB 606.38	
	RUA 515.53	
	RVC 512.92	
	RVB 449.16	
	RVA 447.57	
	RHC 441.03	
	RHB 399.59	
	RHA 354.96	
	RMC 383.21	
	RMB 360.90	
	RMA 300.33	
	RLB 366.41	
	RLA 240.48	
	ES3 675.06	
	ES2 530.00	
	ES1 474.21	
	HE2 458.28	
	HE1 381.76	
	HD2 429.59	
	HD1 359.45	
	HC2 405.68	
	HC1 340.33	
	HB2 400.90	
	HB1 337.14	
	LE2 416.83	
	LE1 349.88	
	LD2 400.90	
	LD1 337.14	
	LC2 353.07	
	LC1 298.88	
	LB2 335.54	
	LB1 286.12	
	CE2 372.21	
	CE1 343.52	
	CD2 353.07	
	CD1 324.38	
	CC2 310.04	
	CC1 287.72	
	CB2 287.72	
	CB1 267.00	
	CA2 244.69	
	CA1 228.74	
	BB2 259.03	



**Chippewa Falls Rates**  
on 3-6-2017

Medical Assistance	Medicare	VASC
	BB1	259.63
	BA2	225.24
	BA1	214.92
	PE2	362.82
	PE1	345.62
	PD2	342.19
	PD1	324.99
	PC2	294.03
	PC1	280.27
	PB2	249.32
	PB1	239.00
	PA2	206.32
	PA1	197.72
	AAA	197.72

**King Rates**  
on 3-6-2017

Medical Assistance	Medicare	VASC
	BB1	247.88
	BA2	216.00
	BA1	206.43
	PE2	343.52
	PE1	327.57
	PD2	324.38
	PD1	308.45
	PC2	279.76
	PC1	267.00
	PB2	238.31
	PB1	228.74
	PA2	198.46
	PA1	190.49
	AAA	190.49

FY 2017 FINAL

Effective October 1, 2016  
(Urban - Racine)

Medicare SNF Rates  
WITHOUT SEQUESTRATION

0.9042

10/1/2016														
66 RUG-IV Group		Nursing Component Index	Rate	Therapy Case Mix		Rate	Therapy Non-Case Mix	Non-Case Mix Component	FY 2016 Federal Total rate	Labor Related Adjusted	Non-Labor Related	Total Rate Wage Adjusted	Rate 10/1/2015	% Change
RUX		2.67	\$468.00	1.87		\$ 246.90		\$ 89.46	\$ 804.35	\$500.38	\$250.96	\$751.34	\$ 823.93	-8.81%
RUL		2.57	\$450.47	1.87		\$ 246.90		\$ 89.46	\$ 786.83	\$489.48	\$245.49	\$734.97	\$ 805.98	-8.81%
RVX		2.61	\$457.48	1.28		\$ 169.00		\$ 89.46	\$ 715.94	\$445.38	\$223.37	\$668.75	\$ 733.36	-8.81%
RVL		2.19	\$383.86	1.28		\$ 169.00		\$ 89.46	\$ 642.32	\$399.58	\$200.40	\$599.98	\$ 657.96	-8.81%
RHX		2.55	\$446.96	0.85		\$ 112.23		\$ 89.46	\$ 648.65	\$403.52	\$202.38	\$605.90	\$ 664.43	-8.81%
RHL		2.15	\$376.85	0.85		\$ 112.23		\$ 89.46	\$ 578.54	\$359.90	\$180.50	\$540.40	\$ 592.62	-8.81%
RMX		2.47	\$432.94	0.55		\$ 72.62		\$ 89.46	\$ 595.02	\$370.15	\$185.65	\$555.80	\$ 609.49	-8.81%
RML		2.19	\$383.86	0.55		\$ 72.62		\$ 89.46	\$ 545.94	\$339.62	\$170.33	\$509.95	\$ 559.22	-8.81%
RLX		2.26	\$396.13	0.28		\$ 36.97		\$ 89.46	\$ 522.56	\$325.08	\$163.04	\$488.12	\$ 535.27	-8.81%
RUC		1.56	\$273.44	1.87		\$ 246.90		\$ 89.46	\$ 609.79	\$379.35	\$190.26	\$569.61	\$ 624.64	-8.81%
RUB		1.56	\$273.44	1.87		\$ 246.90		\$ 89.46	\$ 609.79	\$379.35	\$190.26	\$569.61	\$ 624.64	-8.81%
RUA		0.99	\$173.53	1.87		\$ 246.90		\$ 89.46	\$ 509.88	\$317.19	\$159.08	\$476.27	\$ 522.29	-8.81%
RVC		1.51	\$264.67	1.28		\$ 169.00		\$ 89.46	\$ 523.13	\$325.43	\$163.22	\$488.65	\$ 535.86	-8.81%
RVB		1.11	\$194.56	1.28		\$ 169.00		\$ 89.46	\$ 453.02	\$281.82	\$141.34	\$423.16	\$ 464.04	-8.81%
RVA		1.10	\$192.81	1.28		\$ 169.00		\$ 89.46	\$ 451.27	\$280.73	\$140.80	\$421.53	\$ 462.25	-8.81%
RHC		1.45	\$254.16	0.85		\$ 112.23		\$ 89.46	\$ 455.84	\$283.57	\$142.22	\$425.79	\$ 466.93	-8.81%
RHB		1.19	\$208.58	0.85		\$ 112.23		\$ 89.46	\$ 410.27	\$255.22	\$128.00	\$383.22	\$ 420.25	-8.81%
RHA		0.91	\$159.50	0.85		\$ 112.23		\$ 89.46	\$ 361.19	\$224.69	\$112.69	\$337.38	\$ 369.98	-8.81%
RMC		1.36	\$238.38	0.55		\$ 72.62		\$ 89.46	\$ 400.46	\$249.12	\$124.94	\$374.06	\$ 410.20	-8.81%
RMB		1.22	\$213.84	0.55		\$ 72.62		\$ 89.46	\$ 375.92	\$233.85	\$117.29	\$351.14	\$ 385.07	-8.81%
RMA		0.84	\$147.24	0.55		\$ 72.62		\$ 89.46	\$ 309.31	\$192.42	\$96.51	\$288.93	\$ 316.84	-8.81%
RLB		1.50	\$262.92	0.28		\$ 36.97		\$ 89.46	\$ 389.35	\$242.21	\$121.48	\$363.69	\$ 398.82	-8.81%
RLA		0.71	\$124.45	0.28		\$ 36.97		\$ 89.46	\$ 250.88	\$156.07	\$78.27	\$234.34	\$ 256.98	-8.81%
ES3		3.58	\$627.50				\$ 17.39	\$ 89.46	\$ 734.35	\$456.83	\$229.12	\$685.95	\$ 752.21	-8.81%
ES2		2.67	\$468.00				\$ 17.39	\$ 89.46	\$ 574.85	\$357.61	\$179.35	\$536.96	\$ 588.83	-8.81%
ES1		2.32	\$406.65				\$ 17.39	\$ 89.46	\$ 513.50	\$319.44	\$160.21	\$479.65	\$ 525.99	-8.81%
HE2		2.22	\$389.12				\$ 17.39	\$ 89.46	\$ 495.97	\$308.54	\$154.74	\$463.28	\$ 508.03	-8.81%



## Medicare SNF Rates WITHOUT SEQUESTRATION

0.9042

Medicare SNF Rates  
WITHOUT SEQUESTRATION

FY 2017 FINAL

Effective October 1, 2016

(Urban - Racine)

0.9042

10/1/2016

66 RUG-IV Group	Nursing Component Index	Rate	Therapy Case Mix Index	Rate	Therapy Non-Case Mix	Non-Case Mix Component	FY 2016 Federal Total rate	Labor Related Adjusted	Non-Labor Related	Total Rate Wage Adjusted	Rate 10/1/2015	% Change
BA2	0.70	\$122.70			\$ 17.39	\$ 89.46	\$ 229.55	\$142.80	\$71.62	<b>\$214.42</b>	\$ 235.13	-8.81%
BA1	0.64	\$112.18			\$ 17.39	\$ 89.46	\$ 219.03	\$136.26	\$68.34	<b>\$204.60</b>	\$ 224.35	-8.80%
PE2	1.50	\$262.92			\$ 17.39	\$ 89.46	\$ 369.77	\$230.03	\$115.37	<b>\$345.40</b>	\$ 378.76	-8.81%
PE1	1.40	\$245.39			\$ 17.39	\$ 89.46	\$ 352.24	\$219.13	\$109.90	<b>\$329.03</b>	\$ 360.81	-8.81%
PD2	1.38	\$241.89			\$ 17.39	\$ 89.46	\$ 348.74	\$216.95	\$108.81	<b>\$325.76</b>	\$ 357.21	-8.80%
PD1	1.28	\$224.36			\$ 17.39	\$ 89.46	\$ 331.21	\$206.04	\$103.34	<b>\$309.38</b>	\$ 339.26	-8.81%
PC2	1.10	\$192.81			\$ 17.39	\$ 89.46	\$ 299.66	\$186.41	\$93.49	<b>\$279.90</b>	\$ 306.94	-8.81%
PC1	1.02	\$178.79			\$ 17.39	\$ 89.46	\$ 285.64	\$177.69	\$89.12	<b>\$266.81</b>	\$ 292.58	-8.81%
PB2	0.84	\$147.24			\$ 17.39	\$ 89.46	\$ 254.09	\$158.06	\$79.27	<b>\$237.33</b>	\$ 260.26	-8.81%
PB1	0.78	\$136.72			\$ 17.39	\$ 89.46	\$ 243.57	\$151.52	\$75.99	<b>\$227.51</b>	\$ 249.49	-8.81%
PA2	0.59	\$103.42			\$ 17.39	\$ 89.46	\$ 210.27	\$130.80	\$65.60	<b>\$196.40</b>	\$ 215.38	-8.81%
PA1	0.54	\$ 94.65			\$ 17.39	\$ 89.46	\$ 201.50	\$125.35	\$62.87	<b>\$188.22</b>	\$ 206.40	-8.81%





## FULFILLING OUR PROMISES TO THE MEN AND WOMEN WHO SERVED

The DAV Transportation for the state of Wisconsin has a total of 41 vans.

10 Ford Flex

9 10 passenger Ford Transits

12 Ford E 350

7 12 Passenger Ford Transits

3 Ford Explorers

We also just start up in Eau Claire County and I don't know the size of that van.

One of attachments will be where we have DAV Transportation Coordinators. On that is also the paid HSC for our program which is 6, Milwaukee, Madison (2), Tomah, and Superior (2). All others are volunteers, CVSO's, or ADRC people, which is county on ageing.

We serve 50 counties in WI and Counties in MN, do you need number?

Here are totals broken down by facilities that each area comes under for Jan 1, 2016-Dec 31, 2016

FACILITY	HOURS	MILES	VETS
ZABLOCKI	22,368	154,695	15,824
MADISON	18,647	183,612	8,315
APPLETON O P C	5,146	68,825	3,546
TOMAH	23,493	269,374	5,016
RHINELANDER	718	18,324	165
TWIN PORTS	4,086	101,448	2,478
GREEN BAY O P C	9,298	165,552	4,4448

All of our coordinators are working on others areas that we can assist with transportation

# DAV Transportation Program in Wisconsin

## CONTACT INFO FOR YOUR TRANSPORTATION NEEDS:

**Phone: 888.469.6614 (Ext 45715) / Fax: 414.382.5369**

**email: [Patty.Davis3@va.gov](mailto:Patty.Davis3@va.gov)**

If you have an appointment for medical treatment at a VA facility, and cannot provide your own transportation, the DAV's program may be able to help. We have a number of offices around the state which provide van transportation to all of Wisconsin's VA hospitals, and many of the outpatient clinics. Some provide travel to the VA hospital in Minneapolis, MN – and may be able to assist with your needs.



These drivers are all volunteers – giving freely of their time to assist our veterans and their families with this very critical need. At the present time, these are the locations where you can seek help:



APPLETON (FOX VALLEY SOC) Contact: Transportation Office 920.831.7905	MADISON (DANE COUNTY) Contact: Brian Schwartzlow 608.280.7019	SHAWANO COUNTY Contact: CVSO Office/Jennifer 715.526-9183
CHIPPEWA COUNTY Contact: CVSO Office 715.726.7990	MILWAUKEE (CJ ZABLOCKI VAMC) Contact: Patty Davis 888.469.6614 X41811	SUPERIOR (DOUGLAS COUNTY) Contact: David Watzak 715.398.2406
COLUMBIA COUNTY Contact: Roger Dorman/ Jerry Carncross 608.617.6000	PORTAGE COUNTY Contact: ADRC Trans.  715.346.1401 (M-F, 1-4 pm)	TOMAH (MONROE COUNTY) Contact: Chuck Gesvain 608.372.3971, Ext 66227
GRANT COUNTY Contact: Patty Johnson 563.504.1312	RACINE/KENOSHA COUNTY Contact: Patty Davis 262-993.4879	WAUKESHA COUNTY Contact: Ron Sayles 262.719.7233
GREEN BAY (BROWN COUNTY) Contact: Green Bay VARMC 920.431.2641	RHINELANDER Contact: CVSO Office 715.369.6127	WAUSAU (MARATHON COUNTY) Contact: Jenny McKenzie 715.841.5101
LACROSSE COUNTY Contact: Chuck Gesvain 608.372.3971 ext 66227	ROCK COUNTY Contact: : Bonnie Hall 608.504.1313	MARSHFIELD ( WOOD) Contact: Vicki Wilson 715.421.8989
MEDFORD COUNTY Contact: Marie Elbers 715.748.1488	WASHINGTON COUNTY Contact: Ron Sayles 414.587.0128	EAU CLAIRE COUNTY Contact: SEE PERVIOUS PAGE

## Look at these figures for the past year!!

Veterans Transported	Miles Traveled	Volunteer Hours
<b>42,337</b>	<b>961,830</b>	<b>83,756</b>



## Free Ride To Minneapolis VA Medical Center

- For Medical Appointments Only
- Eau Claire County DAV Van runs on odd numbered week days
- Departs from the east side of the Government Center in front of the County Jail @ 7AM
- Departs from Mpls VA Medical Center @ 3PM or earlier
- Please schedule appointments accordingly
- *Can accommodate one wheelchair* (please call to reserve wheelchair ride)



To reserve your ride visit:


[www.co.eau-claire.wi.us/departments/departments-l-z/veterans](http://www.co.eau-claire.wi.us/departments/departments-l-z/veterans)



Adam Kohls     Assistant Veteran Services Director

721 Oxford Avenue Suite 1015

Eau Claire, WI 54703 PHONE 715-839-4711



# State Programs for Veterans

Informational Paper 90

Wisconsin Legislative Fiscal Bureau

January, 2017



# State Programs for Veterans

Prepared by

Jon Dyck

Wisconsin Legislative Fiscal Bureau  
One East Main, Suite 301  
Madison, WI 53703  
<http://legis.wisconsin.gov/lfb>

# State Programs for Veterans

According to United States Department of Veterans Affairs (USDVA) estimates, there are approximately 400,000 United States veterans living in Wisconsin. Although many benefits received by U.S. veterans, including healthcare, pension, and educational benefits, are provided through USDVA, the state has created other benefit programs for Wisconsin veterans and organizations that serve veterans. The Wisconsin Department of Veterans Affairs (DVA) administers most of these programs and assists Wisconsin veterans and eligible family members in receiving federal benefits. DVA also operates three state veterans homes, three cemeteries for veterans, and the Wisconsin Veterans Museum.

This paper provides an overview of the state's veterans benefit programs and other functions of the Department, and describes the funding sources used for these programs. The first section provides a brief introduction to the history of Wisconsin veterans benefit programs and the Department of Veterans Affairs. The second section discusses DVA-operated veterans homes, while subsequent sections summarize DVA's education and training programs, other grant and assistance programs for individuals, grant programs to veterans organizations, and DVA programs to honor and memorialize veterans' contributions. The final section describes the veterans trust fund, which is the primary funding source for most DVA programs, other than the veterans homes.

For the purposes of the programs discussed in this paper, state statutes define a "veteran" to include a person who served on active duty in the United States armed forces or in forces incorporated as part of the U.S. armed forces under honorable conditions and who: (a) served for two continuous years or more, or for the full period of his or her initial service obligation, whichever is less; (b) served for 90 days or more during a war-

time period; or (c) received an expeditionary or equivalent service medal. Individuals discharged early for reasons of hardship, service-connected disability, or a reduction in military personnel are also considered veterans, as are individuals that died while on active duty, are missing in action, died as a result of a service-connected disability, or died while training.

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## The Department of Veterans Affairs

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The Wisconsin Department of Veterans Affairs (DVA) was created by Chapter 580, Laws of 1945, to administer the state's veterans programs and to assist the state's veterans in securing federal veterans benefits. Some state veterans programs, however, existed many years before DVA was created. The Grand Army Home at King (Waupaca County) was established in 1887 by the Grand Army of the Republic, an organization of Civil War veterans. Similarly, the Grand Army of the Republic Memorial Hall, a museum for Civil War veterans, was established in the State Capitol in 1901.

Two segregated funds had also been established prior to the creation of the Department to fund benefits for veterans. The first was the soldiers rehabilitation fund, which was established in 1919 to provide cash bonuses for World War I veterans. The second was the post-war rehabilitation fund, which was established in 1943 to meet the medical, educational, and economic needs of World War II veterans.

Many of the veterans programs that existed when DVA was created continue in some form today. The Grand Army Home at King has since been renamed the Wisconsin Veterans Home at

King and two additional veterans homes, one at Union Grove (Racine County) and one at Chippewa Falls (Chippewa County), have been opened. The Wisconsin Veterans Museum honoring all veterans was opened in 1993 and includes the Memorial Hall exhibits that were relocated from the State Capitol.

A third segregated fund, the veterans housing trust fund, was created in 1947 to make second mortgages to qualified veterans. In 1961 the soldiers rehabilitation fund, the post-war rehabilitation fund, and the veterans housing trust fund were combined to form the veterans trust fund, which supports many of DVA's current programs. Another fund, the veterans mortgage loan repayment fund, was created in 1974, to collect loan repayments and pay debt service on the bonds issued to make loans, as well as fund administrative costs associated with the loan program.

As a cabinet agency, DVA is headed by a Secretary appointed by the Governor. State statutes require that the Secretary be a veteran and that the Governor consult with the presiding officers of at least six Wisconsin veterans organizations prior to making the appointment.

The statutes also establish the Board of Veterans Affairs to oversee various activities of the Department. The Board consists of nine members, appointed by the Governor to four-year, staggered terms. All members must be veterans and there must be at least one member from each of the state's Congressional districts. All proposed changes or additions to the Department's administrative rules must be provided to the Board prior to submission and any written comments or opinions submitted by the Board must be included with the proposed rule when it is published or distributed.

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## Wisconsin Veterans Homes

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The Department operates or contracts for the operation of three homes to provide nursing home or intermediate care for veterans and certain qualifying relatives. This section provides information on the services and financing of these homes.

### History and Description

Since 1887, the Wisconsin Veterans Home at King has provided residential care, nursing and medical services, food services, and social and counseling opportunities to its resident veterans and dependents. The King Home has a total of 721 licensed skilled nursing care beds.

The Wisconsin Veterans Home at Union Grove opened in 2001. It consists of a 40-bed community-based residential facility providing assisted living care, and 158 skilled nursing home beds in a separate facility. The Union Grove Home is adjacent to the Southern Wisconsin Center for the Developmentally Disabled and the Robert E. Ellsworth Correctional Center operated by the Department of Health Services and the Department of Corrections, respectively.

The Wisconsin Veterans Home at Chippewa Falls opened in 2013, providing 72 skilled nursing care beds. Unlike the King and Union Grove veterans homes, which are directly operated by DVA, the Department contracts for most of the operations at the Chippewa Falls veterans home. Under the current contract, which expires on September 30, 2017, DVA pays Health Dimensions Group \$7.2 million per year to provide services. Separate from this contract, DVA pays certain other costs associated with operating the facility, such as administration, maintenance, municipal service fees, and debt service costs.

The skilled nursing home facilities at all three

locations are licensed and regulated by the Department of Health Services and the USDVA and are subject to state and federal rules that govern the maintenance, operation and construction of nursing homes. These rules specify staffing requirements, program and service standards, and various sanitary and physical plant regulations.

In addition to nursing home care, each veterans home provides a variety of on-site medical services, recreational opportunities, and community services, including laundry, dining, barber and beautician services, banking, religious services, and a post office.

During 2015-16, all three veterans homes were filled to capacity or nearly filled. Approximately 85% of the residents were veterans, while 15% were spouses of veterans. Approximately 25% of the veterans were veterans of World War II, 25% were veterans of the Korean Conflict, 36% were veterans of the Vietnam War, and the rest were peacetime veterans or veterans of other conflicts.

### **Eligibility**

Membership at any of the veterans homes is open to veterans, spouses or surviving spouses of eligible veterans, and parents of a person who died while serving in the U.S. armed forces. However, admission of surviving spouses and parents of veterans is allowed only if overall occupancy falls below an optimal level, as determined by the Board of Veterans Affairs.

Both Wisconsin residents and nonresidents are eligible for membership at the state veterans homes. However, DVA is required to maintain priority system that provides first priority to Wisconsin residents over non-residents. Furthermore, persons who had been residents for more than six months prior to application are given priority over those who had been residents for six months or less.

Priority for membership also depends upon eligibility group. Veterans are given first priority, followed by spouses of living veterans, followed by surviving spouses of deceased veterans, and then by parents of veterans. Within each of these categories, the residency priority rules described above are applied. Exceptions to these priorities may be made to avoid the separation of husbands and wives.

In addition to membership eligibility, an applicant for admission must demonstrate that he or she: (a) is permanently incapacitated due to physical disability or age from any substantially gainful occupation; (b) has not been convicted of a felony or other crime involving moral turpitude; (c) has not been diagnosed with certain chronic ailments unless the facility is able to provide care for the individual; (d) provides a financial statement for evaluation purposes; and (e) has care needs that the home or facility can meet.

### **Funding**

The Department's residential care facilities are supported from five primary sources: (a) medical assistance program payments; (b) member payments; (c) USDVA per diem payments; (d) USDVA service-connected disability payments; and (e) Medicare payments. Each of these sources is described in more detail below.

*Medical Assistance Payments.* DVA's nursing homes are certified to participate in the medical assistance (MA) program and receive reimbursement under the program for the costs of services they provide to MA-eligible residents. Most MA costs, including payments to nursing homes for the care they provide to MA recipients, are funded on an approximately 58% federal/42% state cost-sharing basis. The veterans homes are able to claim all allowable MA costs as long as the total claim is less than the amount that would have been paid under Medicare payment principles (the "Medicare upper limit"). Allowable costs under MA also include the interest portion



of debt service costs and depreciation associated with the nursing home facilities.

Under the MA program, any income received by a beneficiary in nursing home care, including income from veterans pension and social security benefits, must be used to offset the cost of care (minus certain allowances for personal expenses, health insurance premiums, and other costs). The MA program is billed only for the net cost after this assignment of income.

Medical assistance funds currently account for the primary revenue source for approximately 65% of all residents in nursing home care at the veterans homes.

*Payments by Residents.* Veterans home members who are not MA beneficiaries pay for care according to a daily private pay rate, which varies by home and by the level of care. Private pay rates are recalculated annually based on the projected cost of care for the year, including all facility and personnel costs. Rates go into effect in January and may be adjusted in July to account for any changes in costs. In 2016, private pay rates for veterans in skilled nursing care were \$204 at King, \$242 at Union Grove, and \$224 at Chippewa Falls. Rates differ for higher or lower levels of care. These rates reflect a discount to account for USDVA per diem payments made to the homes on behalf of veteran members (described below). Since the homes do not receive per diem payments on behalf of veterans' spouses, the spouses pay a higher, undiscounted private pay rate.

Currently, payments by residents is the primary source of revenue for approximately 16% of residents in skilled nursing home care at the veterans homes.

*USDVA Per Diem Payments.* The Department receives USDVA per diem payments for its member veterans, which vary depending on the level of care provided. In federal fiscal year

2016, USDVA paid \$103.61 per day for each veteran who received nursing home care and \$44.72 per day for each veteran in an assisted living unit. For veterans who pay for the cost of care under the private pay rate, the per diem payments reduce the amount owed.

*USDVA Service-Connected Disability Payments.* USDVA pays for nursing home care at state veterans homes for any veteran in need of care for a service-connected disability or who has at least a 70% service-connected disability and who is need of nursing home care. The rate of such payments are established in accordance with agreements that USDVA makes with each home. Service-connected disability payments are made in lieu of per diem payments and are the funding source for approximately 18% of veterans home members in skilled nursing home care.

*Medicare.* Medicare pays for some care for members who receive care at a veterans home. Since the costs associated with long-term care or assisted living are not eligible for Medicare reimbursement, most Medicare payments are associated with short-term rehabilitative care provided at the homes. Medicare is the primary source of revenue for approximately 1% of veterans home members.

Table 1 shows total revenues and expenditures, by category, for veterans homes operations in 2015-16. Contract costs for the operations of the veterans home at Chippewa Falls are included in the "Supplies and Services" category.

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**Veterans Education and Training Programs**

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Wisconsin veterans and certain dependents are eligible to receive higher education tuition and fee assistance provided by the federal government, as well as assistance provided by the State of Wisconsin. The state programs are ad-

**Table 1: State Veterans Home Revenues and Expenditures, 2015-16**

<b>Revenues</b>	
Medical Assistance	\$44,268,200
Payments by Residents	28,658,100
Federal Per Diem Payments	23,870,700
Service-Connected Disability	21,227,700
Medicare	3,970,000
Other Revenues	376,500
Transfers for Debt Service*	-368,400
Transfer to the Veterans Trust Fund	<u>-12,000,000</u>
Grand Total	\$110,002,800
<b>Expenditures</b>	
Salary	\$52,129,800
Fringe Benefits	26,851,700
Supplies and Services	19,513,300
Other	4,232,500
Transfers to Other Programs**	3,486,700
Utilities	2,164,700
Debt Service	<u>1,770,000</u>
Grand Total	\$110,148,700

\* DVA counts transfers to the general fund for debt service on facilities as negative revenue.

\*\* Includes county veterans service office grants, payments for municipal services, and the building trust fund for the planning of building projects managed by the Department of Administration.

ministered by DVA, the University of Wisconsin System (UW System), the Wisconsin Technical College System (WTCS), and the Higher Education Aids Board (HEAB). Because of the importance of federal education assistance for veterans and the interaction of this assistance with state programs, this section first describes the Post-9/11 G.I. Bill, which is currently the primary source for education assistance for veterans. Following this description, this section provides an outline of state education and training programs for veterans.

**Federal Post-9/11 G.I. Bill**

There are several federal programs to assist veterans with education and vocational training costs, although currently most federal higher education assistance for veterans is provided under

the Post-9/11 Veterans Assistance Act of 2008 (commonly known as the Post-9/11 G.I. Bill). The benefits include the direct payment of all or a portion of tuition and fees, a monthly housing allowance, and an annual books and supplies stipend. The amount of the benefit varies depending upon the amount of time the eligible veteran spent on active duty after September 10, 2001, with a maximum cap that differs for public and private schools. For public institutions, the maximum benefit is 100% of resident tuition. For students attending private institutions (nonprofit or for-profit schools), the annual cap was established initially at \$17,500 for the 2011-12 academic year, but is adjusted annually at the rate of inflation for undergraduate tuition. For the 2016-17 academic year, the private school maximum was adjusted to \$21,970.

A veteran who served at least 36 months on active duty following September 10, 2010, receives 100% of the maximum benefit. Veterans who served for shorter periods receive a lower percentage, with a minimum of 40% for those who were on active duty for at least 90 days. Veterans who were on active duty for at least 30 days, but who were discharged due to a service-connected disability are eligible for the 100% benefit. The benefit is available for a total of 36 months of schooling.

Although the Post-9/11 GI Bill pays full tuition and fees for many Wisconsin veterans, for others the federal benefit covers only part of the cost of higher education. State tuition remission and refund programs may pay all or part of the remaining costs in many cases. In this context, a remission means that the college or university deducts some amount from the net tuition and fees owed, reducing or eliminating the cost to the program beneficiary. By contrast, a tuition reimbursement occurs when the state program makes a payment to the student at the end of a semester equal to the amount the student paid to the college or university, or some fraction of that

amount if the student is not eligible for full reimbursement.

### **University of Wisconsin and Wisconsin Technical College Tuition Remission Programs for Veterans**

The state's veterans tuition remission programs require the UW System and Wisconsin technical college boards to remit 100% of tuition and fees, less any amount paid under the federal Post-9/11 G.I. Bill, for up to 128 credits or eight semesters, whichever is longer, to eligible veterans. To qualify for this remission, a student must: (a) be a resident of Wisconsin at the time of application (unless on active duty); (b) have been a Wisconsin resident at the time of entry into the armed services or have been a resident of Wisconsin for at least five consecutive years immediately preceding the beginning of the semester; and (c) meet the active duty service requirements to qualify as a veteran under state statutes. Credits that are wholly paid for with Post-9/11 G.I. Bill benefits do not count against the 128 credit limit on state remissions. In cases where Post-9/11 G.I. Bill benefits pay for a fraction of a credit and the remainder is remitted under state law, only the portion of the credit that is remitted is counted against the 128 credit limit.

A surviving spouse or child of a veteran who died while in the line of duty or as a result of a service-connected disability or a spouse or child of a veteran who received at least a 30% service-connected disability is also eligible, with certain restrictions, for tuition remission under this program.

In 2015-16, the UW System provided tuition and fee remissions totaling \$11.2 million to 2,154 veterans enrolled as undergraduate, graduate, or professional students. The Wisconsin technical colleges provided remissions totaling \$2.5 million to 1,431 veterans.

### **University of Wisconsin System and Wisconsin Technical College Education Cost Reimbursement for Non-Tuition Costs**

In the years prior to the passage of the Post-9/11 G.I. Bill, most federal education assistance was provided through the Montgomery G.I. Bill. Under that program, qualifying veterans (as well as current reservists and certain survivors and dependents of veterans) who are enrolled as students receive a fixed monthly allowance that can be used for educational expenses. Although some veterans may be eligible under both the Post-9/11 G.I. Bill and the Montgomery G.I. Bill, federal law does not allow a student to collect assistance under both programs, requiring the dual-eligible veteran to choose between the two programs. The Post-9/11 G.I. Bill provides more generous benefits for tuition costs (provided directly to the institution), but that program's non-tuition benefits for housing and supplies may be less than the monthly living allowance provided under the Montgomery G.I. Bill.

To make up this difference in non-tuition benefits, the UW System and Wisconsin Technical College System provide additional assistance for veterans attending one of these institutions. Under this program, a veteran who receives benefits under the Post-9/11 G.I. Bill, but whose stipend under the Montgomery G.I. Bill or certain other federal education programs (excluding any amounts for tuition) would have exceeded the amount of the non-tuition assistance received under the Post-9/11 G.I. Bill is reimbursed by the institution attended for the difference in these benefits.

As with the tuition remission programs, a surviving spouse or children of a veteran who died while in the line of duty or as a result of a service-connected disability or a spouse or child of a veteran who received at least a 30% service-connected disability is also eligible, with certain restrictions, for reimbursement under this program.

In 2015-16, the UW System provided reimbursement payments under this program totaling \$1.7 million to 827 veterans and the Wisconsin technical colleges provided \$1.0 million to 418 veterans.

#### **Higher Educational Aids Board Reimbursement of Higher Education Institutions**

The Higher Educational Aids Board reimburses the UW System and the Wisconsin technical college district boards for remissions and reimbursements provided to veterans and dependents under the programs described above. (For more information on tuition and fee remissions for children and spouses of certain veterans, please see the Legislative Fiscal Bureau's Informational Paper entitled, "Student Financial Aid.") In 2015-16, the HEAB appropriation for this reimbursement was \$6,496,700 GPR (general purpose revenue). Since this amount was insufficient to fully-fund the total amount due to those institutions, the HEAB payments to the institutions are prorated in proportion to the amounts owed (veterans and dependents receive the full amount to which they are entitled). In 2015-16, HEAB paid \$4.9 million to UW System campuses and \$1.6 million to Wisconsin Technical Colleges.

#### **Department of Veterans Affairs Tuition Reimbursement Program**

Eligible veterans who attend qualifying institutions other than the UWS and WTCS or did not enter service from Wisconsin or otherwise do not meet the tuition remission residency requirements cannot have tuition or fees remitted. However, certain veterans may still be eligible for tuition reimbursement under the Department of Veterans Affairs tuition reimbursement program.

The program reimburses up to 100% of the cost of undergraduate tuition and fees or high school tuition or program costs, minus any other

grants or scholarships received by the veteran, with a maximum reimbursement based on the costs of a UW-Madison resident undergraduate tuition. Veterans that are eligible for National Guard tuition reimbursement or tuition assistance from the U.S. Department of Defense may not receive DVA veterans education grants.

Eligibility for DVA reimbursement is restricted to veterans with an annual income of \$50,000 or less (plus \$1,000 for each dependent in excess of two). The veteran may not be reimbursed in any semester in which the veteran failed to achieve at least a 2.0 grade point average.

Under the program, tuition and fee reimbursements are made upon an eligible veteran's successful completion of a semester at any UW System institution or center, state technical college, private school approved by the Educational Approval Board, private or public high school, or similar institution with a tuition reciprocity agreement with Wisconsin.

Tuition reimbursement credit limitations are based on the length of active duty service for the veteran. Veterans who were on active duty for at least 90 days but no more than 180 days may be reimbursed for up to 30 credits or two semesters. Veterans with at least 181 days of active duty service but no more than 730 days are eligible for reimbursement of up to 60 credits or four semesters. Veterans with more than 730 days of active duty service may be reimbursed for up to 120 credits or eight semesters of study. If the courses begin more than 10 years following separation from service, the reimbursement is limited to 60 credits in total and 11 credits per semester (although the service length-based limits described above still apply).

All applications for the veteran education grant program must be received by DVA within 60 days following the end of the semester for which reimbursement is sought. A veteran may not be reimbursed by the Department if he or she



has an undergraduate degree.

Part-time students may be reimbursed by DVA for courses taken at out-of-state institutions, if the course is not otherwise offered within 50 miles of the veteran's residence, and the course is taught at an institution within 50 miles of the state boundary, or if a correspondence course is not offered in this state.

In 2015-16, DVA awarded reimbursement grants totaling \$255,100 to 92 veterans. Grants are funded with an appropriation from the veterans trust fund.

### **Retraining Assistance Program**

DVA awards grants to veterans who participate in retraining programs to enable them to obtain gainful employment. The grant amounts are limited to \$3,000 in any 12-month period and \$6,000 during his or her lifetime.

These grants are available to any veteran who: (a) is enrolled in a state technical college or an in-state proprietary school that is approved by the Education Approval Board (other than a proprietary school offering a four-year degree or a four-year program), or is engaged in a structured on-the-job training program that meets program requirements promulgated by DVA; (b) meets financial assistance criteria established by DVA; (c) has become unemployed, underemployed or received a notice of termination of employment in the year prior to submitting the grant application; (d) will receive adequate employment skills and is in an occupation for which favorable employment opportunities are anticipated, as determined by DVA; and (e) has not received a DVA tuition reimbursement grant for the same period.

In 2015-16, DVA awarded 25 retraining grants, totaling \$87,300.

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## **Other Programs to Assist Individual Veterans and Their Families**

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The state has several other programs that provide grants, loans, or direct assistance to veterans and their families. This section describes those programs.

### **Veterans Assistance Program**

The veterans assistance program (VAP) provides transitional housing and support services to homeless veterans and veterans who are at risk of becoming homeless. By rule, a veteran is eligible for the program if the veteran's need for services is based on any of the following circumstances: (a) homelessness or conditions that indicate that the veteran is at risk of becoming homeless; (b) incarceration; (c) unemployment or underemployment that significantly limits the veteran's ability to be self-supporting; (d) an affliction with acute or chronic physical or mental health problems that significantly limits the veteran's ability to be self-supporting; and (e) insufficient monthly income and resources to pay for the cost of care provided at an assisted living facility operated at a state veterans home. DVA funds VAP residential services on the campuses of the three state veterans homes.

Services provided under VAP include: (a) transitional housing; (b) referrals to service providers; (c) financial assistance to veterans who are eligible for residency at a veterans home but lack financial resources; (d) assistance in seeking vocational opportunities; and (e) single occupancy rooms at reduced rent for working veterans.

The veterans assistance program is funded from a combination of federal per diem payments, an appropriation from the veterans trust fund, and payments by program participants. Veterans who receive transitional housing or single-occupancy housing assistance may be

charged a program fee, which is generally capped at 30% of monthly income. In 2015-16, expenditures totaled \$1,663,300, including federal per diem payments (\$1,120,100), an appropriation from the veterans trust fund (\$364,300), and revenue contributed by veterans who received VAP services (\$178,900).

### **Veterans Property Tax Credit**

Since tax year 2005, Wisconsin has provided a refundable credit against the individual income tax for property taxes paid by certain disabled veterans and unremarried surviving spouses of veterans. Currently, the tax credit is equal to real and personal property taxes paid on a principal dwelling by an eligible veteran or by an eligible unremarried surviving spouse.

An eligible veteran is defined as a person who meets all of the following criteria: (a) has a service-connected disability of 100% or a 100% disability rating based on individual employability; (b) served on active duty in the U.S. armed forces; (c) was a resident of this state at the time of entry into that service or had been a Wisconsin resident for any consecutive five-year period after entry; and (d) is a resident of the state for purposes of receiving veterans benefits.

An unremarried surviving spouse includes a person whose deceased spouse meets any of the following criteria: (a) died while on active duty in the U.S. armed forces, was a Wisconsin resident at the time of entry into service or for any subsequent, consecutive five-year period, and was a Wisconsin resident at the time of death; (b) served on active duty in the U.S. armed forces, was a Wisconsin resident at the time of entry into active service or for any subsequent, consecutive five-year period, was a resident of Wisconsin at the time of death, and had a service-connected disability of 100% or a 100% disability rating based on individual employability; (c) served in the National Guard or U.S. armed forces reserves, was a Wisconsin resident at the time of

entry into active service or for any subsequent, consecutive five-year period, and died in the line of duty while on active or inactive duty while a Wisconsin resident; or (d) served on active duty, was a resident of Wisconsin at the time of entry into active service or who had been a resident of Wisconsin for any consecutive five-year period after entry into that active duty service, was a resident of Wisconsin at the time of his or her death, and following the individual's death, his or her spouse began to receive, and continues to receive, dependency and indemnity compensation under federal law.

In tax year 2015, 8,690 veterans or spouses claimed the credits totaling \$25.2 million.

### **Assistance to Needy Veterans**

DVA provides limited emergency financial assistance to eligible veterans and their families under the assistance to needy veterans (ANV) program.

The ANV program provides two types of service: (a) assistance with health care costs associated with dental care, vision care, and hearing care, which includes costs for denture, eyeglasses, and hearing aids; and (b) subsistence aid.

By rule, eligibility for these grants is limited to veterans in families with income less than 180% of the federal poverty level (\$21,384 for an individual and \$36,288 for a family of three in 2016). In addition, assistance under the health care component is limited to veterans whose liquid assets, excluding the first \$50,000 of cash surrender value of any life insurance policy, is below \$1,000. Each grant applicant must submit a declaration that he or she has applied for all aid offered through or administered by county, state or federal governments, and must list all assets that are available to the applicant or the applicant's family.

An individual may receive aid under both

components, but may not receive a combined total of more than \$7,500 in grants during his or her lifetime, and may not receive more than \$3,000 in subsistence aid during any 12-month period.

Under the health care costs component, the Department pays the portion of the cost of dental, vision, or hearing care that is not covered by private insurance (if any). However, the Department limits the amount of assistance provided for each type of assistance by administrative rule. If the provider does not accept as full payment the maximum aid plus insurance payment (if any), then the Department may require the veteran to also make a payment for the service if it is determined that the veteran has sufficient liquid assets.

The subsistence aid component of the program provides temporary emergency aid to veterans in the event of an illness, injury, or natural disaster that causes a loss of income. The amount an individual receives is limited to the difference between the amount of income earned before the loss of income and the amount of income earned after the loss of income. Subsistence aid is provided for 30-day periods for a maximum of 90 days. The Department may grant subsistence aid to veterans whose loss of income is the result of abuse of alcohol or other drugs if the veteran is participating in an alcohol and other drug abuse treatment program approved by DVA.

In addition to veterans, the spouse and dependents of a member of the U.S. armed forces or of the Wisconsin National Guard are also eligible for assistance grants if the following apply: (a) the service member has been deployed or activated; (b) due to the activation or deployment, a loss of income has occurred; (c) an economic emergency has occurred during the activation or deployment; and (d) the spouse and dependents are residents of the state. The 180% of poverty level income threshold established for other program beneficiaries does not apply to aid provided

to spouses and dependents of activated or deployed members.

The unremarried spouse and dependents of veterans who died while on active duty (including training) are also eligible to receive assistance under the program, although the income limits apply in these circumstances. In 2015-16, DVA awarded 252 grants for a total of \$216,600 under the health care assistance component and 56 grants for a total of \$130,800 under the subsistence aid component.

### **Veterans Employment and Entrepreneurship Grant Program**

The Legislature created the veterans employment and entrepreneurship program with the passage of 2015 Act 385. Under the program, the Department is authorized to make grants to assist veteran entrepreneurs, to give employers incentives to hire veterans, especially disabled veterans, to help fund employment training for veterans, especially disabled veterans, and for other programs or purposes as determined by the Department. Act 385 established the program in 2016-17 and provided \$500,000 in that year for making grants.

### **Veterans Outreach Efforts**

The Department conducts outreach events to inform and assist veterans in receiving state and federal veterans benefits. DVA, in collaboration with the Wisconsin Department of Workforce Development (DWD), conducts periodic career and benefit fairs throughout the state. The fairs feature employers providing job search assistance to veterans seeking employment, along with local, state, and federal veterans advocates offering benefits and services information to state veterans.

In addition, the Department has a Veterans Benefits Resource Center (VBRC) that provides veterans improved access to information about the Department's programs, benefits, and services

via phone, chat (through DVA's website), walk-in, and e-mail communications. The goal of the VBRC is to ensure that veterans who contact DVA during business hours will be able to immediately speak to VBRC support staff trained to provide the most frequently requested information about the Department's programs, benefits, and services.

The Department's outreach staff also coordinate and attend re-integrations, demobilizations and other veterans events. The Recently Separated Veterans Program provides monthly informational mailings to veterans recently separated or discharged from active duty and returning to Wisconsin.

### **Veterans Loan Programs**

The Department has three loan programs for veterans: the primary mortgage loan program, the home improvement loan program, and the personal loan program. On December 1, 2011, DVA placed an indefinite moratorium on the issuance of new loans for all three programs, citing its inability to compete with low conventional market interest rates, a decreased demand for loans, and the need to maintain the solvency of the veterans trust fund (the funding source for the personal loan program). At the time of publication, these programs remain inactive. Despite this moratorium, the programs have historically been an important benefit for veterans and they remain in state statutes. Consequently, this section briefly describes the principal provisions of the programs and the funding mechanism for the loans, as they operated prior to the moratorium.

For all three loan programs, eligibility is generally limited to veterans or unremarried spouses or children of deceased veterans. The programs also have other limitations designed to limit excessive indebtedness for qualifying applicants.

#### *Primary Mortgage Loan Program and Home*

*Improvement Loan Program.* The primary mortgage loan program provides mortgage loans to allow veterans to purchase or construct a home, while the home improvement loan program provides loans for improvements to an existing home.

The Department approves financial institutions to originate loans under both programs. The Department reviews applications to determine eligibility while the financial institution is responsible for determining the creditworthiness of applicants. The financial institution usually acts as the loan servicer in the case of primary mortgage loans, while the Department services home improvement loans.

Funding for the primary mortgage loan program and the home improvement loan program is derived primarily from the proceeds from the issuance of state general obligation bonds, although the Legislature has also authorized revenue bonds for this purpose. Bonds were last issued for loans in 2008.

Money received from loan repayments, minus fees retained by the loan servicer, is deposited in the veterans mortgage loan repayment fund. That fund, in turn, is used for bond debt service, payment of losses arising from default, administrative costs, and, if additional, unrestricted balances are available, for making additional loans. Interest rates for these loan programs are set by the Board of Veterans Affairs, and must be at a level necessary to make the program self-supporting. That is, anticipated loan repayments must be sufficient to fund all projected bond debt service and administrative costs.

Prior to the moratorium, DVA had made 55,598 loans for nearly \$2.7 billion under the primary mortgage loan program and 2,406 loans for \$33.4 million under the home improvement loan program.



*Personal Loan Program.* The personal loan program provides loans to eligible persons for any purpose. Unlike the other two loan programs, personal loans are traditionally funded from the veterans trust fund, but the Department may borrow from the primary mortgage loan repayment fund or may enter into an agreement with the State of Wisconsin Investment Board to obtain additional moneys for these loans. These amounts (along with interest fees) are then repaid to these funds.

Eligible applicants are allowed to borrow up to \$25,000, for a term of up to 10 years. Loans over \$5,000 must be secured by a mortgage on real estate located in Wisconsin, whereas loans under \$5,000 must be secured by cosigner. The Department establishes variable interest rates, depending on the securitization of the loan. Personal loan repayment monies and loan expenses charged to the borrower are deposited in the veterans trust fund.

Prior to the moratorium, DVA had made 10,178 loans for a total of \$101.9 million under the personal loan program.

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#### **Assistance to Veterans Organizations**

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The Department administers several grant programs that provide funding to organizations or entities that assist Wisconsin veterans, which are described in this section.

#### **Financial Support For County Veterans Service Offices**

Each county is required to have a county veterans service officer (CVSO) and to provide the CVSO with office space and clerical assistance. Each CVSO must be a Wisconsin resident and a veteran who served on active duty under honora-

ble conditions.

CVSOs are required to: (a) advise veterans of any benefits to which they may be entitled and to provide assistance regarding any complaint or problem arising from such services; (b) make reports to their county board, as the board requires; (c) cooperate with federal and state agencies that serve or grant aid or benefits to former military personnel and their dependents; and (d) furnish information about veterans burial places within the county. These duties are required to be performed separately and distinctly from any other county department.

The cost of maintaining a county veterans service office is primarily the county's responsibility, although DVA provides some financial assistance to counties that maintain and operate a county veterans service office consistent with standards developed by the Department. Prior to the passage of the 2015-17 budget, this assistance was provided in the form of grants based on whether the CVSO is full-time or part-time and on the county's population. The 2015-17 budget converted the grant program into a cost reimbursement program, with assistance capped at the amount that counties previously received under the grant program. For counties with full-time CVSOs, the reimbursement limits are as follows: (a) \$13,000 for counties with a population of 75,000 or more; (b) \$11,500 for counties with a population of 45,500 to 74,999; (c) \$10,000 for counties with a population of 20,000 to 45,499; and (d) \$8,500 for counties with a population of less than 20,000. Counties with a part-time CVSO are limited to a reimbursement of \$500 annually.

Whereas counties could use CVSO grants for any costs associated with the veterans service office under the former program, cost reimbursement assistance is now restricted to certain office costs. Specifically, reimbursement is only provided for: (a) information technology; (b) transportation for veterans and services to veter-

ans with barriers; (c) special outreach to veterans; (d) training and services provided by DVA or by the U.S. Department of Veterans Affairs; and (e) on a temporary basis, a portion of salary and fringe benefit costs. CVSOs could apply for reimbursement of 50% of fringe benefit and salary costs in 2016, but just 25% of these costs in 2017. In 2018 and beyond, no reimbursement will be provided for CVSO salary and fringe benefit costs.

The CVSO cost reimbursement program is funded with appropriations from the veterans trust fund (45%) and from the veterans mortgage loan repayment fund (45%), and from a transfer of revenues from the veterans homes operations (10%). On an annual basis, a total of \$761,000 is provided for these reimbursement grants, with \$342,400 each from the veterans trust fund and the veterans mortgage loan repayment fund, and \$76,200 from veterans homes operations. In 2015-16, DVA made total reimbursement payments of \$667,100 (excluding \$23,000 in 2014-15 grants that were paid in 2015-16). Twenty counties received the maximum amount allowed, while 51 received less than the maximum. Menominee County applied for a tribal veteran service office grant instead of a CVSO grant.

#### **American Indian Veterans Service Grants**

In addition to financial assistance to CVSOs, the Department provides financial assistance to federally recognized Indian tribes and bands that appoint a tribal veterans service officer and that meet minimum budget and operating standards. The service officer must be a veteran and must serve as a full-time employee. The tribal veterans service officer provides the same services as CVSOs provide, but provide these services to tribal members. As with the CVSO assistance program, the 2015-17 biennial budget converted this program from a grant program to a cost reimbursement program. Assistance is limited by statute to \$15,000 per year per Indian tribe or band, although the amount of funding provided in

the 2015-17 biennial budget (\$110,000 per year) was insufficient to provide this full amount if each of the ten eligible tribes were to apply and claim the maximum. In 2014-15, ten tribes received a grant of \$11,000, whereas in 2015-16, DVA made reimbursement payments totaling \$65,900 to eight tribes. Tribal veteran service office assistance is funded with a combination of tribal gaming revenues and an appropriation from the veterans trust fund.

#### **Grants to Veterans Organizations for Providing Federal Benefits Assistance**

The Department provides grants to state and national veterans organizations that maintain a claims service office at the USDVA regional office in Milwaukee for the purpose of assisting Wisconsin veterans with obtaining federal veterans benefits. To qualify for the state grant, the veterans organization must have maintained the office for at least five out of the ten years preceding the date of application for the grant.

Grant amounts are based on the total amount of salaries and travel expenses incurred by a qualifying service organization. For organizations with annual salary and travel expenses of \$120,000 or more, the grant equals \$70,000, while the grant equals 50% of expenses incurred for organizations with annual expenses below \$120,000.

In 2015-16, DVA provided grants totaling \$223,000 to four organizations -- the American Legion, Disabled American Veterans, the Military Order of the Purple Heart, and Veterans of Foreign Wars. Grants are funded with an appropriation from the veterans trust fund.

#### **Transportation Services Grant Program**

DVA is required to provide \$120,000 annually to the Disabled American Veterans for the provision of transportation services to medical facilities for veterans. In addition, the Depart-

ment provides grants to counties in which Disabled American Veterans does not provide transportation services for the provision of transportation services. In 2015-16, DVA provided \$100,000 to 34 counties under this provision.

#### **Grants to Nonprofit Organizations that Provide Assistance to Veterans**

DVA is authorized to make grants totaling \$250,000 to nonprofit organizations that provide financial assistance or other services to veterans and their dependents. Grants to individual nonprofit organizations may not exceed \$25,000 per fiscal year. Grants are funded from the veterans trust fund appropriation for the veterans tuition reimbursement program. This provision was created during the 2015-17 legislative session (modeled after a similar provision passed during the 2013-15 session), but no grants were made in 2015-16.

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#### **Programs to Honor and Memorialize Veterans' Contributions**

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In addition to grant programs for veterans and veterans organizations, the state has several other programs to honor and memorialize veterans' contributions. These programs include veterans memorial grants, state veterans cemeteries, military funeral honors, and the state Veterans Museum.

#### **Veterans Memorial Grants**

The Department has provided funding and administrative support for the construction of several veterans memorials.

The Vietnam Veterans Tribute was dedicated in September, 1988. The monument is located near Neillsville in Clark County at the Highground Memorial Park, which includes a

number of tributes and trails, and provides educational and social programs. The Highground Memorial Park is operated and maintained by the Wisconsin Vietnam Veterans Memorial Project, a private, non-profit corporation. The state has contributed funding for the construction of tributes at Highground.

The Wisconsin Korean War Veterans Memorial was dedicated in June, 1994, at a site near Plover in Portage County. It is operated by the Korean War Veterans Memorial Association of Wisconsin, Inc., also a private, non-profit corporation.

The state has also made contributions to the creation and maintenance of two women's war memorials in Washington, D.C. One grant was for the Vietnam Women's Memorial depicting women's role in that war. This memorial is located at the site of the Vietnam Veterans Memorial Wall and was dedicated in November, 1993. The second grant was for the Women in Military Service for America Memorial to honor women who served from the American Revolution to the present, as well as those who will serve in the future. This memorial is located at the grand entrance of the Arlington National Cemetery in Arlington, Virginia, and was dedicated in October, 1997.

1999 Wisconsin Act 2 provided \$166,100 GPR in one-time funding to support the construction of a World War II Memorial in Washington, D.C. This memorial was dedicated in May, 2004.

#### **Wisconsin Veterans Cemeteries**

There are four veterans cemeteries located in Wisconsin. The Wood National Cemetery, operated by USDVA, is co-located with the VA Regional Office and VA Medical Center in the City of Milwaukee and is closed to new interments. DVA operates three state veterans cemeteries -- the Central Wisconsin Veterans Memorial Cemetery at the Veterans Home in King, the Southern Wisconsin Veterans Memorial Cemetery at the Veterans Home at Union Grove, and the North-

ern Wisconsin Veterans Cemetery near Spooner in Washburn County. The state veterans cemeteries provide burials for veterans, spouses and dependent children. Each of the state cemeteries provide casket and cremation internments.

Veterans whose military service and state residency meet specific requirements are eligible for burial at a Wisconsin veterans cemetery. The veteran must have been discharged or released from active duty service (except service on active duty for training purposes) or died while on active duty. In addition, the veteran must meet one of the following residency and service release requirements: (a) military service was entered from Wisconsin and the person was discharged or released under conditions other than dishonorable; (b) service was entered from another state but the veteran was a Wisconsin resident at the time of death and the person was discharged or released under conditions other than dishonorable; or (c) military service was entered from another state but the veteran was a Wisconsin resident for at least 12 months preceding his or her death and the person was discharged or released under honorable conditions. In addition, any member of a state veterans home is eligible for burial in a state veterans cemetery, even without meeting the other state residency requirements. DVA is required, however, to give priority to state residents in processing applications for burial plots.

DVA receives a plot interment allowance from the federal government for each veteran interred in a state veterans cemetery. The current plot allowance is \$747.

Further, a Wisconsin resident who was a member of the National Guard or a reserve component of the U. S. armed forces at the time of that service or who was a resident of the state for at least 12 consecutive months immediately preceding death, is eligible for burial at a Wisconsin veterans cemetery, provided the individual is also eligible for burial in a national cemetery.

Non-resident service members that were killed in the line of duty can also be buried in a state veterans cemetery. For nonresident burials, interment costs that are not covered by the federal government must be covered by either the estate of the decedent or the family member that requests the burial.

While the statutes authorize DVA to charge fees for burials at the state veterans cemeteries and permits DVA to promulgate rules for the assessment of these fees, the Department's current rules prohibit the agency from assessing fees for the interment of a veteran, or guard or reserve member. These rules permit DVA to assess fees for the interment of a dependent child or a veteran's spouse or surviving spouse in the cemetery, or the disinterment of any individual. These fees may not exceed the average costs associated with the interments or disinterments, as determined by DVA.

### **Military Funeral Honors**

DVA administers a program that coordinates the provision of military honors details at funerals of deceased veterans and to deceased persons who have served under honorable conditions in any national guard or in a reserve component of the U.S. armed forces. The Department provides these services either by performing the honors with DVA's military funeral honors teams or by coordinating the performance of such honors by members of veterans groups and the military services.

The Department also administers a funeral honors training program to certify veterans organizations and their members for the performance of these duties. DVA must provide reimbursement of up to \$50 to the local veterans groups that provide such services. These stipends are funded from the veterans trust fund. In addition, DVA distributes tuition vouchers to funeral directors to distribute to students who sound "Taps" on a bugle, trumpet or cornet during fu-



nerals with military honors. These \$25 vouchers may be used by the student at any University of Wisconsin system school or technical college. DVA encourages private institutions of higher learning to accept these vouchers.

In 2015-16, DVA coordinated 5,028 funerals, staffed 649 of these funerals with military funeral honors teams and paid 6,770 reimbursement grants, totaling \$342,500.

**Wisconsin Veterans Museum**

The Wisconsin Veterans Museum contains exhibits, displays and other presentations related to Wisconsin's participation in U.S. military actions from the Civil War to the present. The museum, located on the Capitol Square in Madison, features dioramas depicting important historical events in which Wisconsin veterans participated. The museum maintains a computer database containing the military records of more than 90,000 Wisconsin Civil War veterans. The museum offers presentations by historians, authors, and museum staff on military history, world events, and the experiences of Wisconsin veterans.

In 2015-16, \$2,905,700 (\$248,500 GPR and \$2,657,200 SEG from the veterans trust fund) was budgeted to support the operations of the museum. In addition, the Veterans Museum Foundation provides additional support for the museum.

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**Veterans Trust Fund**

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The veterans trust fund supports most of the grant and other programs operated by DVA, other than the state veterans homes.

The veterans trust fund was created in 1961 through the consolidation of three predecessor funds -- the soldiers rehabilitation fund, the post-war rehabilitation fund, and the veterans housing

trust fund.

Initially, the predecessors to the veterans trust fund were reliant on dedicated special taxes, as well as loan repayments for revenues. Since the expiration of those dedicated taxes, the veterans trust fund (as well as its predecessors) has been principally reliant on a series of transfers or one-time appropriations from other funds. The main sources of these revenues have been transfers or appropriations from the state's general fund, transfers from the mortgage loan repayment fund, and the deposit of net proceeds from the sale of loan assets. The fund has also received loans from the general fund and the state's investment fund, although these loans have been subsequently repaid. Table 2 summarizes the one-time veterans trust fund revenues since the World War II era.

Currently, the trust fund has several sources of ongoing revenues, including loan repayments, federal grants, museum sales receipts, and interest earnings. Over the past decade, the most significant source of ongoing revenue has been loan repayments. The 1997-99 budget transferred a portfolio of \$54.6 million in primary mortgage loans and \$7.9 million in home improvement loans, as well as \$5.6 million in excess cash reserves, from the veterans mortgage loan repayment fund to the veterans trust fund. The cash and net proceeds of this transferred portfolio provided start-up funding for the personal loan program. Repayments on the mortgage loans and, subsequently, on personal loans, generated an ongoing revenue source for the trust fund. However, those payments have declined substantially in recent years as outstanding mortgage loan principal has declined. In 2015-16 loan principal repayments totaled less than \$1.0 million, whereas principal repayments were typically in excess of \$10.0 million annually a decade earlier.

Declining ongoing revenues has necessitated additional one-time transfers from other sources. Over the past decade, two transfers were made to

**Table 2: One-Time Sources of Veterans Trust Fund Revenues**

Revenues Sources	Amount
Pre-World War II balance	\$32,900
1943 Surtax on Income	7,636,400
1947-51 Liquor Tax Proceeds	<u>18,190,100</u>
Subtotal-Dedicated Revenue	\$25,859,400
1947 General Fund Appropriation	\$5,000,000
1951 General Fund Appropriation	4,000,000
1971 General Fund Appropriation	6,000,000
1972 General Fund Appropriation	5,900,000
1973 General Fund Appropriation	667,000
1974 General Fund Appropriation	1,033,000
1985 General Fund Appropriation	1,000,000
1986 General Fund Appropriation	400,000
1987 General Fund Appropriation	942,800
1988 General Fund Appropriation	261,900
2012 General Fund Appropriation	5,000,000
2014 General Fund Appropriation	<u>5,300,000</u>
Subtotal-GPR Appropriations	\$35,504,700
1969 Investment Board Loan	\$6,500,000
1973 General Fund Loan	13,500,000
1974 General Fund Loan	5,300,000
1974 Investment Board Loan	6,000,000
1975 Investment Board Loan	<u>6,000,000</u>
Subtotal-Loans	\$37,300,000
1991 WHEDA Loan Portfolio Proceeds	\$11,231,900
1993 Mortgage Loan Repayment Fund	
Transfer	20,000,000
1994 Asset Sale Proceeds	15,591,900
1997 Mortgage Loan Repayment	
Fund Transfer*	5,627,200
2007 Veterans Homes	1,131,200
2009 Veterans Homes	7,000,000
2016 Veterans Homes	<u>12,000,000</u>
Subtotal--Other	\$72,582,200
Total	\$171,246,300

\*In addition to this cash transfer, a portfolio of \$54.6 million in outstanding mortgage loans and \$7.9 million in home improvement loans were transferred to the veterans trust fund and the repayments may be used to support fund programs.

the veterans trust fund from the general fund (\$5.0 million in 2011-12 and \$5.3 million in 2013-14) and three were made from veterans

homes operating revenues (\$1.1 million in 2006-07, \$7.0 million in 2008-09, and \$12.0 million in 2015-16).

These transfers were generally made as part of biennial budget acts. Since the 2013-15 bien-nium, the Department has had the authority to administratively transfer surplus funds from the state veterans homes to the veterans trust fund. The 2015-16 transfer of \$12.0 million from the state veterans homes was the first transfer made under that authority.

Table 3 shows the cash flow statement for 2015-16 for the veterans trust fund.

**Table 3: 2015-16 Veterans Trust Fund Cash Flow Statement**

Beginning Cash Balance	\$4,996,600
<b>Revenues</b>	
Federal Per Diem	1,120,100
Loan Principal and Interest Repayments	1,070,800
Sale of Goods and Services	296,700
Miscellaneous Revenue	<u>119,900</u>
Subtotal -- Ongoing Revenues	\$2,607,500
Transfer from the Veterans Homes	\$12,000,000
Total Revenues	\$14,607,500
<b>Expenditures</b>	
Administration of Grants and Aids	\$7,827,100
Wisconsin Veterans Museum	2,230,700
Veterans Assistance Program	1,663,300
Veterans Funerals and Cemetery Programs	892,100
Assistance to Needy Veterans	349,300
Education and Training Grants	342,300
County Veteran Service Office Grants	308,500
Payments to Veterans Organizations	254,900
Veterans Transportation Grants	220,000
Other Programs and Expenses	<u>111,900</u>
Total Expenditures	\$14,200,100
Changes in Assets/Liabilities	\$261,600
Ending Cash Balance	\$5,665,600